# COUNTY OF LAWRENCE, PENNSYLVANIA

NEW CASTLE, PENNSYLVANIA

FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

### COUNTY OF LAWRENCE, PENNSYLVANIA YEAR ENDED DECEMBER 31, 2020

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INDEPENDENT AUDITOR'S REPORT

County Commissioners County of Lawrence New Castle, Pennsylvania

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the COUNTY OF LAWRENCE, PENNSYLVANIA as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the COUNTY OF LAWRENCE, PENNSYLVANIA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the COUNTY OF LAWRENCE, PENNSYLVANIA, as of December 31, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.





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#### Adoption of GASB Statements

As described in Note 1 to the financial statements, in 2020 the County adopted the provisions of Governmental Accounting Standards Board's Statement No. 84 "Fiduciary Activities" and Statement No. 90 "Majority Equity Interests (an Amendment of GASB Statements No. 14 and No. 61)", and certain provisions of Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32". Our opinion is not modified in respect to these matters.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of county contributions and investment returns, and schedules of changes in the net pension liability and related ratios (as listed in the table of contents as required supplementary information) on pages 4 - 15 and 47 - 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the COUNTY OF LAWRENCE, PENNSYLVANIA's basic financial statements. The combining nonmajor fund financial statements on pages 56 through 61 and the combining custodial fund financial statements on pages 62 through 65 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements and the combining custodial fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and combining custodial financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.





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### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 29, 2021 on our consideration of the COUNTY OF LAWRENCE's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the COUNTY OF LAWRENCE's internal control over financial reporting and compliance.

Telenhofshe Axeliod LLC

ZELENKOFSKE AXELROD LLC

Pittsburgh, Pennsylvania September 29, 2021

The COUNTY OF LAWRENCE, hereafter referred to as the "COUNTY", is pleased to present its financial statements developed in compliance with Statement of Governmental Accounting Standard No. 34, entitled "Basic Financial Statements – Management's Discussion and Analysis – For State and Local Governments (hereafter "GASB 34"), and related standards. GASB 34 enhances information provided to the users of its financial statements. This section of the financial reporting package presents our discussion and analysis of the COUNTY's financial performance during the year that ended on December 31, 2020. Please read this Management Discussion and Analysis in conjunction with the COUNTY's financial statements that follow this section.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This report consists of the following four parts:

- Management's discussion and analysis (this section)
- Basic financial statements (including notes)
- Required supplementary information
- Other supplementary information

Management's discussion and analysis is a guide to reading the financial statements and provides related information to help the reader to better understand the COUNTY's government. The basic financial statements include notes that provide additional information essential to a full understanding of the financial data provided in the government-wide and fund financial statements. Required supplementary information is provided on the COUNTY's budget to actual figures for the general fund, behavioral health/developmental services fund and the children and youth services fund.

The basic financial statements present two different views of the COUNTY.

- *Government-wide financial statements*, the first two statements, provide information about the COUNTY's overall financial status.
- *Fund financial statements,* the remaining statements, focus on individual parts of the COUNTY's government. They provide more detail on operations than the government-wide statements. There are two types of fund financial statements:
  - Governmental funds statements show how general government services such as public safety, human services, public works, culture and recreation, and conservation and development are financed in the short term, as well as what remains for future spending.
  - Fiduciary funds statements reflect activities involving resources that are held by the COUNTY as a trustee or agent for the benefit of others. Fiduciary funds are not reflected in the government-wide statements because the resources cannot be used to support the COUNTY's programs.

## Table A-1: Organization of the County's annual financial report

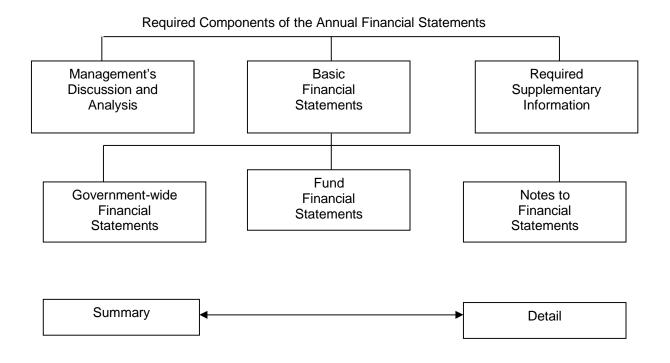


Table A-2 summarizes the major features of the County's financial statements, including the area of the County's activities they cover and the types of information they contain.

		Fund Fina	ncial Statements
	Government-wide Statements	Fiduciary	
Scope	Entire entity (except fiduciary funds)	The day-to-day operating activities of the County, such as public safety and courts	Instances in which the County administers resources on behalf of others
Required Financial Statements	-Statement of net position -Statement of activities	-Balance Sheet -Statement of revenues, expenditures and changes in fund balances	-Statement of fiduciary net position -Statement of revenues, expenditures and changes in net position
Accounting basis and measurement focus	Accrual	Modified Accrual	Accrual accounting and economic resources focus
Type of asset and liability information	All assets and liabilities, short- term and long-term	Current assets and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, short-term and long-term
Type of inflow and outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenue for which cash is received during the year or soon thereafter; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

### Table A-2: Major features of the government-wide and fund financial statements

The remainder of the overview explains the structure and contents of the government-wide and fund financial statements.

#### **Government-wide financial statements**

Government-wide financial statements report information about the COUNTY as a whole using accounting methods similar to those used by private-sector companies.

- The statement of net position includes all the COUNTY's assets and liabilities, except fiduciary funds, with the difference between the two reported as net position. This statement serves a purpose similar to that of the balance sheet of a private-sector business.
- The statement of activities focuses on how the COUNTY's net position changed during the year. Because it separates program revenue (revenue generated by specific programs through charges for services, grants and contributions) from general revenue (revenue provided by taxes and other sources not tied to a particular program), it shows to what extent each program has to rely on local taxes for funding.

All changes to net position are reported using the economic resources measurement focus and the accrual basis of accounting, which requires that revenues be reported when they are earned and expenses recorded when a liability is incurred, regardless of the timing of the related cash flow.

Net position is one way to measure the COUNTY's financial position. Over time, increases or decreases in the COUNTY's net position is one indicator of whether the COUNTY's financial position is improving or deteriorating. However, other non-financial factors such as changes in the COUNTY's property tax base and general economic conditions must be considered to assess the overall position of the COUNTY.

The Statement of Net Position and the Statement of Activities include the following:

• Governmental activities include the COUNTY's basic services such as general government, judicial, public safety, public works, human services, culture and recreation, and conservation and development.

Net position of the governmental activities differ from the governmental fund balances because governmental fund level statements only report transactions using or providing current financial resources. Also, capital assets in the fund level statements are reported as expenditures when financial resources (money) are expended to purchase or build assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. The principal and interest payments are both considered revenue when they are received. The principal and interest payments are both considered revenue when they are received. The principal and interest payments are both considered expenditures when paid. Depreciation is not calculated as it does not provide or reduce current financial resources. Finally, capital assets and long-term debt do not affect fund balances.

Government-wide statements are reported on the accrual basis of accounting that involves the following steps to format the statement of net position:

- Capitalize current outlays for capital assets
- Report long-term debt as a liability
- Depreciate capital assets and allocate the depreciation to the proper program/activities
- Allocate net position balances as follows:
  - Net investment in capital assets
  - Restricted net position is the net position with constraints placed on the use by external sources (creditors, grantors, contributors, or laws or regulations of governments) or imposed by law through constitutional provisions or enabling legislation
  - Unrestricted net position is net position that does not meet any of the above restrictions

#### **Fund Financial Statements**

Fund financial statements provide more detailed information on the COUNTY's most significant funds, not the COUNTY as a whole. Funds are accounting devices, i.e., a group of related accounts, the COUNTY uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by state law. Other funds are established to control and manage resources designated for specific purposes. Fund financial statements are reported using the modified accrual basis of accounting.

The COUNTY has two kinds of funds:

• Governmental funds include most of the COUNTY's basic services and focus on: (1) the flow in and out of cash and other financial assets that can readily be converted into cash, and: (2) the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting.

The relationship between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation that follows the governmental fund financial statements.

The COUNTY adopts an annual budget for the general fund, as required by state law. The County also adopts a budget for the behavioral health/developmental services fund and the children and youth services fund. A budgetary comparison of the COUNTY's general fund, behavioral health/developmental services fund and the children and youth services fund are presented as required supplementary information.

Fiduciary Funds are funds for which the COUNTY is the trustee or fiduciary. These include certain custodial funds, or clearing accounts for assets held by the COUNTY in its role as custodian until the funds are allocated to the private parties, organizations or government agencies to which they belong. The COUNTY is responsible to ensure the assets reported in these funds are used for their intended purposes. This fiduciary activity is reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. These funds are excluded from the COUNTY's government-wide financial statements because the COUNTY cannot use these assets to finance its operations. The fiduciary funds are reported using the accrual basis of accounting.

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

#### **Net Position**

The COUNTY's total assets were \$75,142,914 at December 31, 2020. Of this amount, \$46,138,357 was capital assets.

GASB No. 34 required that all capital assets, including infrastructure, be valued and reported within the governmental activities column of the government-wide financial statements, but allowed infrastructure to be added over several years. The COUNTY adopted the provisions of GASB 34 related to infrastructure on the retroactive basis.

		2020 Governmental Activities	G	2019 Sovernmental Activities	Changes from 2020 to 2019		
Other Assets Capital Assets	\$	29,004,557 46,138,357	\$	22,964,859 48,576,499	\$	6,039,698 (2,438,142)	
Total Assets	\$	75,142,914	\$	71,541,358	\$	3,601,556	
Deferred Outflows- Pensions	\$	3,250,452	\$	783,753	\$	2,466,699	
Total Deferred Outflows	\$	3,250,452	\$	783,753	\$	2,466,699	
Current Liabilities Long-term Liabilities	\$	9,201,179 31,247,067	\$	7,983,023 33,046,062	\$	1,218,156 (1,798,995)	
Total Liabilities	\$	40,448,246	\$	41,029,085	\$	(580,839)	
Deferred Inflows- Pensions	\$	5,904,670	\$	5,369,363	\$	535,307	
Total Deferred Inflows	\$	5,904,670	\$	5,369,363	\$	535,307	
Net Position							
Net Investment in Capital Assets Restricted Unrestricted	\$	22,555,222 5,833,528 3,651,700	\$	23,572,355 5,931,818 (3,577,510)	\$	(1,017,133) (98,290) 7,229,210	
Total Net Position	\$	32,040,450	\$	25,926,663	\$	6,113,787	

## Condensed Statement of Net Position - 2020/2019

## Change in Net Position

The following statement of activities represents the change in net position for the year ended December 31, 2020 and December 31, 2019 and changes from 2020 to 2019. It shows revenues by source and expenses by function for governmental activities.

#### **Condensed Statement of Activities**

	2020 Governmental Activities		G	2019 overnmental Activities	nanges from 020 to 2019
Program Revenues: Charges for Services Grants and	\$	6,373,237	\$	7,476,269	\$ (1,103,032)
Contributions		33,259,834		24,921,814	8,338,020
General Revenues: Taxes Unrestricted		31,013,471		26,506,198	4,507,273
Investment Earnings Miscellaneous Revenue		66,276 1,004,162		214,388 1,428,349	 (148,112) (424,187)
Total Revenues	\$	71,716,980	\$	60,547,018	\$ 11,169,962
Expenses: General Government -					
Administrative General Government -	\$	12,340,842	\$	6,218,720	6,122,122
Judicial		10,752,176		11,860,499	(1,108,323)
Public Safety		12,820,097		12,695,243	124,854
Public Works		1,032,906		1,676,461	(643,555)
Human Services		24,222,792		23,885,550	337,242
Culture and Recreation Conservation and		717,789		732,484	(14,695)
Development		2,553,086		3,010,260	(457,174)
Miscellaneous Interest on Long-Term		25,986		37,977	(11,991)
Debt		1,137,519		1,284,868	 (147,349)
Total Expenses		65,603,193		61,402,062	 4,201,131
Change in Net Position		6,113,787		(855,044)	 6,968,831
Net Position - January 1		25,926,663		26,781,707	 (855,044)
Net Position - December 31	\$	32,040,450	\$	25,926,663	\$ 6,113,787

#### **Net Program Expenses**

Net program expenses indicate the amount of support required from taxes and other general revenues for a program of the government. In 2020, property taxes brought in \$31,013,471.

## **Net Cost of Governmental Activities**

	2020 Total Cost <u>of Services</u>	2020 Net Cost <u>of Services</u>	2019 Total Cost <u>of Services</u>	2019 Net Cost <u>of Services</u>
Program:				
General Government -Administrative	\$12,340,842	\$ (4,929,950)	\$ 6,218,720	\$ (2,987,400)
General Government - Judicial	10,752,176	(8,721,376)	11,860,499	(8,673,706)
Public Safety	12,820,097	(5,683,697)	12,695,243	(8,778,294)
Public Works	1,032,906	(839,578)	1,676,461	(811,011)
Human Services	24,222,792	(2,843,933)	23,885,550	(4,292,925)
Culture and Recreation	717,789	(713,675)	732,484	(728,370)
Conservation and Development	2,553,086	(1,074,408)	3,010,260	(1,409,428)
Miscellaneous	25,986	(25,986)	37,977	(37,977)
Interest on Long-Term Debt	1,137,519	(1,137,519)	1,284,868	(1,284,868)
Total	\$65,603,193	\$ (25,970,122)	\$ 61,402,062	\$ (29,003,979)

The COUNTY relied on property taxes and other general revenues to fund 39.6% of its governmental activities in 2020.

#### **Capital Assets**

The COUNTY's investment in capital assets at December 31, 2020, net of accumulated depreciation, was \$46,138,357. Capital assets consist primarily of land, buildings and equipment. The following is a summary of capital assets at December 31, 2020:

# Capital Assets

GOVERNMENTAL ACTIVITIES	 Beginning Balance	 Increases	Decr	eases	 Ending Balance
Capital Assets, Not Being Depreciated:					
Land	\$ 546,459	\$ -	\$	-	\$ 546,459
Construction in Progress	 810,316	148,874		-	959,190
Total Capital Assets, Not Being Depreciated	 1,356,775	148,874		-	1,505,649
Capital Assets, Being Depreciated:					
Buildings and Improvements	37,135,355	-		-	37,135,355
Equipment and Vehicles	15,211,555	211,079		-	15,422,634
Infrastructure	31,993,006	-		-	31,993,006
Total Capital Assets, Being Depreciated	84,339,916	211,079		-	84,550,995
Less Accumulated Depreciation For:					
Buildings and Improvements	(18,972,287)	(934,116)		-	(19,906,403)
Equipment and Vehicles	(7,089,038)	(1,238,679)		-	(8,327,717)
Infrastructure	(11,058,867)	(625,300)		-	(11,684,167)
Total Accumulated Depreciation	(37,120,192)	(2,798,095)		-	(39,918,287)
Total Capital Assets, Being Depreciated, Net	 47,219,724	(2,587,016)		-	44,632,708
Governmental Activities Capital Assets, Net	\$ 48,576,499	\$ (2,438,142)	\$	-	\$ 46,138,357

Detailed information about the COUNTY's capital assets can be found in Note 5, Notes to the Financial Statements.

### **Debt Administration**

At December 31, 2020, the COUNTY had \$32,726,432 of long-term obligations outstanding. Debt decreased 5.1% from the previous year. The following is a summary of debt obligations for the 2020 year:

					Amounts
	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Governmental Activities:					
Bonds and Notes Payable:					
General Obligation Bonds	\$ 8,925,000	\$-	\$ (270,000)	\$ 8,655,000	\$ 280,000
General Obligation Notes	24,742,500	-	(1,390,000)	23,352,500	1,425,000
Total Bonds and Notes Payable	33,667,500	-	(1,660,000)	32,007,500	1,705,000
	Le	ess amounts due	e within one year	(1,705,000)	_
				30,302,500	-
Other Liabilities:					=
Capital Lease Obligations	13,139	-	(13,139)	-	-
Compensated Absences	795,057	-	(76,125)	718,932	-
Total Other Liabilities	808,196	-	(89,264)	718,932	-
Governmental Activities					
Long-Term Liabilities	\$ 34,475,696	\$-	\$ (1,749,264)	\$ 32,726,432	\$ 1,705,000

See Note 7 for more information regarding long-term debt.

#### **GOVERNMENTAL FUNDS**

The COUNTY uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of governmental funds is to provide information on inflows, outflows, and balances of spendable resources. Such information is useful in assessing the COUNTY's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the COUNTY's net resources available for spending at the end of the year.

The COUNTY's governmental funds include the general fund and various special revenue funds. The general fund is the chief operating fund for the COUNTY. Special revenue funds are restricted to specific legislated use. The major funds are shown on the statement of revenues, expenditures and changes in fund balances in the financial statements.

### **GOVERNMENTAL FUND REVENUES**

	2020	2019
Revenues:		
Taxes	\$ 30,622,276	\$ 26,390,370
Intergovernmental Revenues	33,259,834	24,921,814
Charges for Services	6,373,237	7,476,269
Interest	66,276	214,388
Other	1,004,162	1,428,351
Transfers In	7,610,710	4,392,253
Total Revenue	\$ 78,936,495	\$ 64,823,445

Governmental fund revenues by source at December 31, 2020 and 2019 were as follows:

The increase in tax revenues was due to the millage increase that took effect in 2020. The increase in intergovernmental revenues was due primarily to COVID-19 Relief Funds. Charges for services for the year ended 2020 declined due to closures and disruptions as a result of the pandemic.

#### **GOVERNMENTAL FUND EXPENDITURES**

Governmental fund expenditures by function at December 31, 2020 and 2019 were as follows:

	2020	2019
Expenditures:		
General Government - Administrative	\$ 12,435,777	\$ 7,300,420
General Government - Judicial	11,023,687	11,959,492
Public Safety	11,549,075	11,348,939
Public Works	414,408	1,054,735
Human Services	24,844,136	23,232,147
Culture and Recreation	701,844	701,137
Conservation and Development	2,591,134	3,000,685
Debt Service	2,875,490	2,896,073
Capital Outlay	263,073	1,271,140
Transfers Out	7,610,710	4,392,253
Miscellaneous	25,986	37,977
Total Expenditures	\$ 74,335,320	\$ 67,194,998

General Administrative expenditures increased due to an increase in spending related to the CARES Act Grant Funds received. General Judicial expenditures decreased as a result of decreased usage and demand for services during 2020. Public Works expenditures decreased as a result of fewer projects undertaken during 2020. Human services expenditures increased due to a increase in grant funding received during 2020. Conservation and Development expenditures decreased as a result of a slight decrease in Planning grants received during 2020. Both Public Safety and Culture and Recreation expenditures remained relatively level from 2019 to 2020.

#### **GOVERNMENTAL FUND BALANCES**

Ending balances for governmental funds at December 31, 2020 and 2019 were as follows:

Fund		2020	2019		
General Fund	\$	5,034,311	\$	461,047	
Behavioral Health/Development Services	-	-		-	
Children and Youth Services		-		-	
Pass Through Grants Fund		-		-	
Domestic Relations		939,955		905,449	
Liquid Fuels		3,061,218		2,710,316	
CARES Act		-		-	
Other Governmental Funds		1,649,432		2,038,888	
Total Fund Balance	\$	10,684,916	\$	6,115,700	

The reasons for the changes in governmental fund balances are explained above in the governmental funds revenues and expenditures sections.

#### **BUDGETARY HIGHLIGHTS**

The COUNTY adopts an annual appropriated budget for its general fund, behavioral health/developmental services fund and children and youth services fund. In 2020, general fund expenditures were under budget by \$5,467,588 or 16.55%. Behavioral health/developmental services fund expenditures were under budget by \$634,172 or 8.06%. Children and youth services fund expenditures were under budget by \$3,125,437 or 21.80%. Liquid Fuels fund expenditures were under budget by \$468,289 or 65.86%. Domestic Relations fund expenditures were under budget by \$298,935 or 16.45%.Detailed information about the COUNTY's 2020 budgets for these funds can be found in Required Supplemental Information.

#### ECONOMIC CONDITIONS AND NEXT YEAR'S BUDGET

The county has stagnant property values which limit revenues and places constraints of expenditures and the delivery of services. The millage rate for 2020 was increased to 8.309 mills.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the COUNTY's finances and to demonstrate the COUNTY's accountability. Questions concerning this financial information or requests for additional information should be directed to:

County of Lawrence Controller's Office 430 Court Street New Castle, PA 16101

Phone: 724-656-2132

#### COUNTY OF LAWRENCE, PENNSYLVANIA STATEMENT OF NET POSITION DECEMBER 31, 2020

	Prim	ary Government
		Bovernmental
Assets		Activities
10000		
Cash and Cash Equivalents	\$	12,060,199
Restricted Cash Receivables (Net, where applicable,		415,427
of Allowance for Uncollectibles)		
Accounts		1,597,292
Taxes		2,756,969
Due From Other Governments Prepaid Assets		3,440,140 174,711
Net Pension Asset		8,559,819
Capital Assets: (Net)		
Depreciable		44,632,708
Non-depreciable		1,505,649
Total Assets	\$	75,142,914
Deferred Outflows of Resources		
Pensions	\$	3,250,452
Liabilities		
Current Liabilities: Accounts Payable	\$	3,539,489
Cash Overdraft	Ψ	236,153
Accrued Expenses		562,229
Unearned Revenues		2,606,815
Accrued Interest Payable on Debt		136,066 415,427
Escrow Liability Current Portions of Long-Term Liabilities:		415,427
Loans and Notes Payable		1,705,000
Non-Current Portions of Long-Term Liabilities:		
Loans and Notes Payable		30,302,500
Bond Premium Compensated Absences		225,635 718,932
		,
Total Liabilities		40,448,246
Deferred Inflows of Resources		
Pensions	\$	5,904,670
Net Position		
Net Investment in Capital Assets Restricted Net Position		22,555,222
Program Purposes		5,833,528
Unrestricted		3,651,700
Total Net Position	\$	32,040,450

#### COUNTY OF LAWRENCE, PENNSYLVANIA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

			Program Revenues						Net (Expense) Revenue and Changes in Net Position	
Functions/Programs	I			Charges for Services		Operating Grants and Contributions		Capital Grants	Governmental Activities	
Primary Government:										
Governmental Activities:										
General Government - Administrative	\$	12,340,842	\$	2,350,954	\$	5,059,938	\$	-	\$	(4,929,950)
General Government - Judicial		10,752,176		161,312		1,869,488		-		(8,721,376)
Public Safety		12,820,097		3,832,849		3,303,551		-		(5,683,697)
Public Works		1,032,906		-		193,328		-		(839,578)
Human Services		24,222,792		20,719		21,358,140		-		(2,843,933)
Culture and Recreation		717,789		-		4,114		-		(713,675)
Conservation and Development		2,553,086		7,403		1,471,275		-		(1,074,408)
Miscellaneous		25,986		-		-		-		(25,986)
Interest on Long-Term Debt		1,137,519		-		-		-		(1,137,519)
Total Governmental Activities		65,603,193		6,373,237		33,259,834		-		(25,970,122)

General Revenues:	
Taxes	31,013,471
Unrestricted investment earnings	66,276
Miscellaneous	1,004,162
Total General Revenues	32,083,909
Change in Net Position	6,113,787
Net Position - Beginning	25,926,663
Net Position - Ending	\$ 32,040,450

#### COUNTY OF LAWRENCE, PENNSYLVANIA BALANCE SHEET DECEMBER 31, 2020

Assets	G	eneral Fund	 Domestic Relations	 Liquid Fuels	vioral Health/ mental Services	 Children and Youth Services	P	ass Through Grants	 CARES Act	tal Nonmajor overnmental Funds	G	Total overnmental Funds
Cash and Cash Equivalents Restricted Cash Receivables:	\$	5,238,358 402,637	\$ 615,867 12,790	\$ 3,042,643	\$ 820,001	\$ 26,373	\$	452,969 -	\$ :	\$ 1,863,988 -	\$	12,060,199 415,427
Taxes Other Governmental Grants Other		2,756,969 - 837,444	380,417	33,526	77,679	1,937,535 -		615,713 -	-	- 395,270 759,848		2,756,969 3,440,140 1,597,292
Due from Other Funds Prepaid Assets		28,190 93,236	 141,000 1,531	 983	 55,207 2,089	 612,451 2,609		-	 -	 46,689 75,246		884,520 174,711
Total Assets	\$	9,356,834	\$ 1,151,605	\$ 3,077,152	\$ 954,976	\$ 2,578,968	\$	1,068,682	\$ -	\$ 3,141,041	\$	21,329,258
Liabilities												
Accounts Payable Cash Overdraft	\$	406,190	\$ 4,214	\$ 15,705	\$ 511,121 -	\$ 1,187,924	\$	738,216	\$ -	\$ 676,119 236,153	\$	3,539,489 236,153
Accrued Liabilities Due to Other Funds		474,152 668,626	23,634 147,993	167	10,603	32,352 103		-	-	21,321 67,798		562,229 884,520
Escrow Liability		402,637	12,790	-	-	-		-	-	-		415,427
Unearned Revenues		-	 23,019	 62	 433,252	 1,358,589		330,466	 -	 461,427		2,606,815
Total Liabilities		1,951,605	 211,650	 15,934	 954,976	 2,578,968		1,068,682	 -	 1,462,818		8,244,633
Deferred Inflows of Resources Unavailable Revenue - Property Taxes		2,370,750	 -	 -	 -	 -		-	 -	 -		2,370,750
Fund Balances												
Reserved Nonspendable Restricted Assigned		93,236 34,755	1,531 938,424	3,061,218	2,089	2,609		-	-	75,246 1,624,420		174,711 5,658,817
Funds to be used for future capital projects Unassigned		1,443,562 3,462,926	 -	 -	(2,089)	 (2,609)		-	 -	 (21,443)		1,443,562 3,436,785
Total Fund Balances		5,034,479	 939,955	 3,061,218	 -	 -			 -	 1,678,223		10,713,875
Total Liabilities and Fund Balances	\$	9,356,834	\$ 1,151,605	\$ 3,077,152	\$ 954,976	\$ 2,578,968	\$	1,068,682	\$ -	\$ 3,141,041	\$	21,329,258

## COUNTY OF LAWRENCE, PENNSYLVANIA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS DECEMBER 31, 2020

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances of governmental funds	\$ 10,713,875
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$86,056,644 and the accumulated depreciation is \$39,918,287.	46,138,357
Revenues not available to pay for current period expenditures and therefore reported as deferred inflows of resources in the funds:	0.070.750
Real estate taxes	2,370,750
Long-term liabilities are not due and payable in the current period and accordingly are not reported as fund liabilities. Both current and long-term liabilities are reported in the Statement of Net Position. Long-term liabilities at year-end consist of: Long-term debt (32,007,500) Unamortized Premium (225,635) Accrued interest on long-term debt (136,066) Net Pension Asset 8,559,819 Deferred Outflows of Resources - Pension 3,250,452 Deferred Inflows of Resources - Pension (5,904,670) Compensated Absences (718,932)	 (27,182,532)
Total net position of governmental activities	\$ 32,040,450

#### COUNTY OF LAWRENCE, PENNSYLVANIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2020

	General Fund	Domestic Relations	Liquid Fuels	Behavioral Health/ Developmental Services	Children and Youth Services	Pass Through Grants	CARES ACT	Total Nonmajor Governmental Funds	Total Governmental Funds
Revenues Taxes, Real estate Intergovernmental revenue Charges for services Interest income Other revenue Total Revenues	\$ 28,003,730 1,834,733 3,588,938 35,465 194,906 33,657,772	\$- 1,095,627 56,651 2,711 - 1,154,989	\$ - 580,694 - 12,919 - - 593,613	\$ 6,439,875 - 4,631 519,407 6,963,913	\$- 8,048,469 - 2,046 231,000 8,281,515	\$ - 6,366,611 - - - - - -	\$ - 7,722,491 - - - - 7,722,491	\$ 2,618,546 1,171,334 2,727,648 8,504 58,849 6,584,881	\$ 30,622,276 33,259,834 6,373,237 66,276 1,004,162 71,325,785
Expenditures Current operating: General government Judicial Public safety Public works Human services Culture and recreation Conservation and development Miscellaneous	7,361,303 9,407,537 8,774,742 - - 249,214 1,703,815 25,986	1,518,838 - - - - - - - - - - -	242,711	7,236,893	- - 11,208,554 - -	- - - 6,366,611 - -	4,965,500 - - - - - - -	108,974 97,312 2,774,333 171,697 32,078 452,630 887,319	12,435,777 11,023,687 11,549,075 414,408 24,844,136 701,844 2,591,134 25,986
Debt service Principal Interest Capital outlay Total Expenditures Excess (deficiency) of revenues over expenditures	40,538 - - - - - - - - - - - - - - - - - - -	- - - 1,518,838 (363,849)	242,711	7,236,893	- - - - - - - - - - - - - - - - - - -	6,366,611	4,965,500	1,660,000 1,174,952 263,073 7,622,368 (1,037,487)	1,660,000 1,215,490 263,073 66,724,610 4,601,175
Other financing sources (uses) Transfers in Transfers out Total other financing sources (uses)	3,044,752 (4,565,957) (1,521,205)	458,026 (59,671) 398,355		310,899 (37,919) 272,980	3,049,823 (122,784) 2,927,039	 	(2,756,991)	747,210 (67,388) 679,822	7,610,710 (7,610,710)
Net change in fund balance Fund balance, beginning of year, As Restated (Note 14)	4,573,432 461,047	34,506 905,449	350,902		-	-		(357,665)	4,601,175
Fund balance, end of year	\$ 5,034,479	\$ 939,955	\$ 3,061,218	\$	\$ -	\$-	\$-	\$ 1,678,223	\$ 10,713,875

#### COUNTY OF LAWRENCE, PENNSYLVANIA RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES FOR THE YEAR ENDED DECEMBER 31, 2020

Amounts reported for governmental activities in the Statement of Activities are different because:

Net Change in fund balances - total governmental funds	\$ 4,601,175
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense is exceeded by capital outlay in the current period. 	(2,438,142)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt.	
Amortization of bond premium22,870Change in interest payable on long-term debt55,102Principal repayments1,660,000	1,737,972
The acquisition of capital assets through capital lease arrangements are only expensed when the monthly payments are made on the leases at the fund level. Such transactions only effect net position when new capital leases are entered into. This amount is the difference between capital lease payments and new capital lease obligations. Payments made on capital lease obligations	13,139
Governmental funds do not report the changes in compensated absences:	76,125
Governmental funds do not report the changes in the net pension asset and other related items:	1,732,323
Real estate taxes reported in the funds include receipt of prior year delinquent taxes and do not include revenue attributable to the current year's delinquent tax receivable. This amount is the net effect of these differences. Current year 2,370,750	
Prior year (1,979,555)	 391,195
Changes in net position of governmental activities	\$ 6,113,787

#### COUNTY OF LAWRENCE STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2020

	Employee Retirement	Other Custodial Funds	Total	
Assets				
Cash and Cash Equivalents Investments Accounts Receivable	\$ 346,983 92,880,639 -	\$ 3,103,505 - -	\$ 3,450,488 92,880,639 -	
Total Assets	\$ 93,227,622	\$ 3,103,505	\$ 96,331,127	
Liabilities				
Accounts Payable Due to Other Governments Due to Others	\$ - - -	\$ 29,234 1,103,282 1,255,767	\$      29,234 1,103,282 1,255,767	
Total Liabilities		2,388,283	2,388,283	
Net Positon Restricted For:				
Individuals, Organizations and Other Governments Employees' Pension Benefits	93,227,622	715,222	715,222 93,942,844	
Total Net Position	\$ 93,227,622	\$ 715,222	\$ 93,942,844	

#### COUNTY OF LAWRENCE STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	 Employee Retirement Trust Fund	Cu	Other stodial Funds
Additions: Property Tax Collected for Other Governments Inheritance Tax Collected for Other Governments Fees Collected for Other Governments Inmate Account Collections Fees and Fines Collected - Other	\$ - - - -	\$	8,253,156 5,329,365 8,150,326 568,028 2,517,078
Contributions: Employee Other County Contribution	 586,051 181,257 1,869,557		
Total Contributions Due to Others Investment Income: Net Appreciation in Fair Value of Investments Interest and Dividends	 2,636,865 7,344,102 1,584,031		11,443
Total Investment Income	8,928,133		-
Less: Investment Expense	 (184,951)		-
Net Investment Income	 8,743,182		-
Total Additions	 11,380,047		24,829,396
Deductions:			
Employee Benefits Paid Members' Contributions Refunded Administrative Expenses Property Tax Collections to Other Governments Inheritance Tax Collections to Other Governments Fees Collected to Other Governments Inmate Disbursements Payments to Other Entities	4,702,325 335,346 139,629 - - - - - - -		- 549,561 4,703,576 5,329,365 8,150,326 532,705 5,526,342
Total Deductions	 5,177,300		24,791,875
Change in Net Position	6,202,747		37,521
Net Position, Beginning of Year (As Restated, Note 14)	 87,024,875		677,701
Net Positon, End of Year	\$ 93,227,622	\$	715,222

# NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A summary of the County's significant accounting policies consistently applied in the preparation of the accompanying financial statements is as follows:

The County of Lawrence (the "County") was formed in 1849. The County operates under the direction of an elected three member Board of Commissioners and provides the following services: general administrative services, tax assessment and collections, judicial, public improvements, public safety, public works, human services, culture and recreation, and conservation and development. The accompanying financial statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP") applicable to governmental units, as prescribed by the Governmental Accounting Standards Board ("GASB").

#### A) <u>Reporting Entity</u>

The County follows the criteria promulgated by the Governmental Auditing Standards Board ("GASB") Statement No. 61, "*The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34*", for purposes of determining the scope of its reporting entity. As required by accounting principles generally accepted in the United States of America, the financial statements include those of the County of Lawrence (the "Primary Government") and its Component Units.

#### Fiduciary Component Unit

The Lawrence County Employees' Pension Plan ("Plan") was established to provide retirement, disability, and death benefits to eligible retiree's of the County. The Plan is included in the financial reporting entity as a fiduciary fund because the Plan is (1) considered to be a separate legal entity, (2) the County appoints a voting majority of the governing board, and (3) the plan imposes a financial burden on the County as it is legally obligated or has assumed an obligation to make contributions to the Plan.

#### Related Organizations

The Board of County Commissioners is also responsible for appointing the members of the governing boards of other organizations, but the County's accountability for the organization does not extend beyond making the appointments. These organizations include:

- Lawrence County Planning Commission
- Lawrence County Airport Authority
- Lawrence County Conservation District
- Lawrence County Drug and Alcohol Commission Advisory Board
  - Lawrence County Housing Authority
- Agricultural Land Preservation Board
- Federated Library Board
- Lawrence County Industrial Development Authority

#### B) <u>Government-Wide and Fund Financial Statements</u>

The Government-wide financial statements (i.e., statement of net position, and the statement of activities) report information on all the non-fiduciary activities of the primary government. The effect of interfund activity has been removed from these statements.

# NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B) <u>Government-Wide and Fund Financial Statements (Continued)</u>

The Statement of Activities demonstrates the degree to which direct expenses of a given function, or segment, are affected by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment.

Program revenues include 1.) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2.) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, the proprietary fund and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

#### C) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flow. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reductions of the related liability, rather than as expenditures.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available.

Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 365 days of the end of the current fiscal period with the exception of property taxes which must be received within 60 days of the year end to be deemed available. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Licenses, operating and capital grants, and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when the cash is received by the County.

- NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)
  - C) <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources". Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during the period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as other financing sources rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County reports the following major governmental funds:

- The General Fund is the primary government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Revenues of this fund are primarily derived from real estate taxes, state and federal grants, and fees for services. Many of the basic activities of the County are accounted for in this fund including operation of general County government, boards, commissions, the court system, and health and welfare services.
- The Liquid Fuels Fund accounts for tax and grant funds received from the Commonwealth are passed through to local municipalities for road and bridge maintenance.
- The Domestic Relations Fund Title IV-D and incentive payments for child support collection offsetting aid to families with dependent children are matched with County funds to provide for administration of child support and related court orders.
- The Behavioral Health/Developmental Services Fund is used to account for proceeds of revenue received from various federal, state, and local sources. This fund is restricted for the provisions of the specified social services to eligible recipients.
- The Children and Youth Services Fund is used to account for proceeds of revenue received from various federal, state, and local sources. This fund is restricted for the provisions of the specified social services to eligible recipients.
- The CARES Act fund is used to account for the Coronavirus Relief Fund federal grants awarded to the County.

- NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)
  - C) <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)
    - The Pass Through Grants Fund is used to account for revenues from federal and state grants that are given to various organizations throughout the county who administer the grants in accordance with the specified purpose of each grant.

Additionally, the County reports the following fiduciary fund types:

- The Lawrence County Employee's Retirement Fund is a Pension Trust Fund used to account for the pension plan contributions of the County and its employees and the related benefit payments and other plan costs.
- The Custodial Funds are used to account for assets held by certain County offices that are subsequently disbursed to the County, other governments, and other activities for which it was collected.
- D) <u>Assets, Liabilities, and Net Position or Fund Balance</u>

#### 1. Cash and Cash Equivalents

The County considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. The County had cash overdrafts of \$236,153 due to timing issues with revenues.

#### 2. Investments

Investments of the County are reported at fair value. Investments that do not have an established market value are reported at estimated values.

#### 3. Interfund Transactions

The County affects a variety of transactions between funds to finance operations. Certain interfund transactions have not been paid or received as of December 31, 2020, and appropriate interfund receivables or payables have been established accordingly.

#### 4. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the governmental activity column in the government-wide financial statements. Property, plant and equipment with initial, individual costs that equal or exceed \$5,000 and estimated useful lives of over one year are recorded as capital assets. The County adopted the provisions of GASB 34 related to infrastructure on the retroactive basis. Capital assets are recorded at historical costs or estimated historical costs if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are completed.

#### NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D) Assets, Liabilities, and Net Position or Fund Balance (Continued)

#### 4. Capital Assets (Continued)

Capital assets of the County are depreciated using the straight line method over the following intended useful lives:

Asset	Years
Buildings and Improvements	20-40
Equipment and Vehicles	5-15
Infrastructure	50

#### 5. Allowance for Doubtful Accounts

Taxes receivable have been reported net of allowance for doubtful accounts of \$457,727.

#### 6. Inventories

The County's Inventories consist entirely of central supplies and are therefore valued at historical cost.

#### 7. Long-Term Obligations

In the government-wide financial statements, long-term debts are reported as liabilities in the Statement of Net Position and bond discounts and premiums are deferred and amortized over the life of the bonds using the straight line method. Bond issuance costs are expensed as incurred.

In the fund financial statements, the face amount of debt issued is reported as other financing sources.

#### 8. Compensated Absences

County policy permits employees to accumulate a limited amount of earned but unused vacation and sick leave time. These benefits are payable to employees upon separation of services. All leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is recorded. The computed liability is in compliance with GASB 16, Accounting for Compensated Absences.

#### 9. Unearned Revenues

Unearned revenues are reported in the government-wide, enterprise fund, and governmental fund financial statements. Unearned revenues represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as unearned revenues. The County deems revenues received within 365 days of year end to be available with the exception of property taxes which must be received within 60 days of year end to be deemed available.

# NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D) <u>Assets, Liabilities, and Net Position or Fund Balance</u> (Continued)

#### 10. Deferred Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items, which arise under a modified accrual basis of accounting, that qualify for reporting in this category, unavailable property tax revenue and deferred inflows of resources related to pensions. Unavailable property tax revenue is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from property taxes. This amount is deferred and recognized as an inflow of resources related to pensions are described further in Note 6. The annual difference between expected and actual experience is amortized over a 4.6 year period.

#### 11. Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government only has one type of item, which arises under a modified accrual basis of accounting, that qualifies for reporting in this category. Deferred outflows of resources related to pensions are described further in Note 6. The annual difference between the projected and actual earnings on plan investments is amortized over a five-year closed period beginning the year in which the difference occurs (current year).

#### 12. Net Position/Fund Balances

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- Net Investment in Capital Assets This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- Restricted Net Position This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position This category represents net position of the County, not restricted for any project or other purpose.

# NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- D) <u>Assets, Liabilities, and Net Position or Fund Balance</u> (Continued)
  - 12. Net Position/Fund Balances (Continued)

GASB Statement No. 54 establishes accounting and financial standards for all governments that report governmental funds. It establishes criteria for classifying fund balances into specifically defined classifications and clarifies definitions as follows:

- Non-spendable This classification consists of accounts that cannot be spent because they are not in spendable form or are legally required to be maintained intact.
- Restricted This classification consists of amounts that are restricted to specific purposes. The County's restricted fund balances consist of external enabling legislation for the state, federal, or local government.
- Committed This classification consists of amounts used for specific purposes imposed by formal action of the County's Board of Commissioners. The removal or modification of the use of committed funds can only be accomplished by a formal action of the Commissioners prior to fiscal year end.
- Assigned This classification consists of amounts constrained by the County's intent to be used for specific purposes that are neither restricted nor committed. The County Commissioners have delegated the authority to assign fund balance for specific purposes to the Chief Clerk and the County Controller.
- Unassigned This classification consists of amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only fund permitted to report a positive unassigned fund balance.

The County's GASB 54 policy is to first apply expenditures against any restricted fund balances, committed fund balances, assigned fund balances, and then unassigned fund balances, in that order.

#### 13. Accounting Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual amounts may differ from those estimates.

#### 14. Adoption of Governmental Accounting Standards Board Statements

The County adopted the provisions of GASB Statement No. 84 "Fiduciary Activities". The adoption of this statement resulted in a restatement of Fiduciary Net Position and the addition of the Statement of Revenues, Expenditures and Changes in Fiduciary Net Position. The adoption also resulted in the inclusion of the Lawrence County Employees' Retirement Fund as a Fiduciary Component Unit.

# NOTE 1: NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D) Assets, Liabilities, and Net Position or Fund Balance (Continued)

<u>14. Adoption of Governmental Accounting Standards Board Statements</u> (Continued)

The County adopted the provisions of GASB Statement No. 90 "Majority Equity Interest—An Amendment of GASB Statements No. 14 and No. 61". The adoption of this statement had no effect on previously reported amounts.

The County adopted certain requirements of GASB Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32". The adoption of the certain requirements of this statement had no effect on previously reported amounts.

#### 15. Pending Changes in Accounting Principles

In June 2018, the GASB issued Statement No. 87 "Leases". The County is required to adopt Statement No. 87 for its fiscal year 2022 financial statements.

In April 2018, the GASB issued Statement No. 88 "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements". The County is required to adopt Statement No. 88 for is fiscal year 2021 financial statements.

In June 2018, the GASB issued Statement No. 89 "Accounting for Interest Cost Incurred before the End of Construction Period". The County is required to adopt Statement No. 89 for its calendar year 2021 financial statements.

In May 2019, the GASB issued Statement No. 91 "*Conduit Debt Obligations*". The County is required to adopt Statement No. 91 for is fiscal year 2022 financial statements.

In January 2020, the GASB issued Statement No. 92 "Omnibus 2020". The County is required to adopt Statement No. 92 for its fiscal year 2022 financial statements.

In March 2020, the GASB issued Statement No. 93 "*Replacement of Interbank Offered Rates*". The County is required to adopt Statement No. 93 for its fiscal year 2022 financial statements.

In March 2020, the GASB issued Statement No. 94 "*Public-Private and Public-Public Partnerships and Availability Payment Arrangements*". The County is required to adopt Statement No. 94 for its 2023 financial statements.

In May of 2020, The GASB issued Statement No. 96 "Subscription-Based Information Technology Arrangements". The County is required to adopt statement No. 96 for its calendar year 2023 financial statements.

In June 2020, the GASB issued Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code 457 Deferred Compensation Plans." The County is required to adopt paragraphs 4 and 5 of this Statement immediately. The County is required to adopt all other paragraphs for its fiscal year 2022 financial statements.

The County has not yet completed the various analysis required to estimate the financial statement impact of these new pronouncements.

#### NOTE 2: BUDGETARY DATA

Commonwealth of Pennsylvania statutes require that all County Governments establish budgetary systems and approve annual operating budgets. The County's annual budget includes the General Fund and certain Special Revenue Funds and is based on estimates of revenues and expenditures approved by the Board of County Commissioners. The County of Lawrence adopted the 2020 budget on the same basis of accounting as reported in the fund financial statements. The County of Lawrence follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The Commissioners' office then interviews each department head to discuss their budgets, as submitted, and allows them to substantiate projected expenditures.
- 2. Upon consolidation of department and custodial expenditure projections, the Commissioners' office ascertains the most viable method of financing them.
- 3. Subsequently, the Budget Director assembles the preliminary projections of revenues and expenditures into a final budget incorporating any revisions or adjustments resulting from the aforementioned Commissioners' review.
- 4. By early December, the final budget is presented to the Commissioners. Pursuant to budgetary requirements as set forth in the County Code, public notice is given that the final budget is available for inspection for a period of 20 days.
- 5. After a 20 day inspection period, but no later than December 31, the Commissioners adopt the final budget by enacting the appropriate resolution.

During the course of the year, departmental needs may change, emergencies may occur, or additional revenue sources may arise. As a result, funds are often transferred between line items of the department's budget or additional revenue may need to be budgeted for a specific project or grant. Adjustments to the budget are made on a line item basis during the year and are approved by the County Commissioners. Financial analysis is provided monthly to management showing spending levels in comparison to the current budget. The budget is also reviewed by management with other departments.

#### NOTE 3: DEPOSITS AND INVESTMENTS

As of December 31, 2020, the County had the following investments:

	Cost	Market
Fidcuciary Funds		
Retirement Fund		
Equity Mutual Funds	\$ 45,299,567	\$ 55,792,515
Fixed Income Mutual Funds	22,359,346	23,424,020
Miscellaneous	12,337,961	13,664,104
Total Fiduciary Fund Investments	\$ 79,996,874	\$ 92,880,639
rotar riddolary r and investments	φ 18,888,814	φ 02,000,000

*Interest Rate Risk* – The County's Retirement Fund does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk* – The County has no formal investment policy for its operating funds that addresses credit risk.

#### NOTE 3: DEPOSITS AND INVESTMENTS (CONTINUED)

*Custodial Credit Risk* – For deposits and investments, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will be able to recover the value of its investment or collateral securities that are in the possession of an outside party. As of December 31, 2020, the County's cash balances for its governmental and custodial fund were \$15,342,978 and its bank balances were \$16,706,711. Of these bank balances, \$16,243,821 was collateralized with securities held by the pledging financial institutions, or by their trust departments or agents, but not in the County's name. The entire cash and cash equivalent balance in the Retirement Fund was collateralized with securities held by the pledging financial institutions, or by their trust departments or agents, but not in the County's name. None of the County's retirement investments were exposed to custodial credit risk at December 31, 2020 because the custodians hold the securities in an account that designates the County as the owner of the securities.

*Concentration of Credit Risk* – The County has no formal investment policy for operating investments pertaining to the concentration of credit risk. The following investments represent 5 percent or more of the Retirement Fund's assets at December 31, 2020:

196,571 shares of Fidelity 500 (Mutual Fund-Equity) which represents 27.55 percent of the Retirement Fund's Assets.

160,764 shares of Vanguard Total Int ST Index Fund (Mutual Fund-Equity) which represents 5.62 percent of the Retirement Fund's Assets.

1,770,977 shares of Fidelity US Bond Index (Fixed Income) which represents 23.74 percent of the Retirement Fund's Assets.

280,764 shares of Virtus Vontobel Global Opportunities which represents 6.10 percent of the Retirement Fund's Assets.

341,520 shares of MFS Low Volatility Global Equity which represents 6.03 percent of the Retirement Fund's Assets.

There were no other investments in any one organization that represents 5 percent or more of plan assets.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

At December 31, 2020, the County had the following recurring fair value measurements:

	<u> </u>	Fair Value Measurements Using							
	12/31/2020	Level 1	Level 2	Level 3					
Investments measured by fair value level									
Equity Mutual Funds	\$ 55,792,515	\$ 55,792,515	\$-	\$-					
Fixed Income Mutual Funds	23,424,020	23,424,020	-	-					
Total investments by fair value level	\$ 79,216,535	\$ 79,216,535	\$ -	\$ -					

#### NOTE 3: DEPOSITS AND INVESTMENTS (CONTINUED)

#### Investments measured at the net asset value (NAV)

	<u>Fair Value</u>	Redemption Frequency (If <u>Currently Eligible</u>	Redemption Notice <u>Period</u>
Real Estate Funds (1) Global Opportunities Hedge Funds (2)	\$ 8,063,183 5,600,921	Quarterly Quarterly	30-60 days 30-60 days
Total investments measured at the NAV Total investments measured at fair	 13,664,104		
value	\$ 92,880,639		

- (1) Real estate funds. This type includes real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. These investments can never be redeemed with the funds. Distributions from each fund will be received as the underlying investments of the funds are liquidated. It is expected that the underlying assets of the funds will be liquidated over the next 7 to 10 years. Twenty percent of the total investment in this type is expected to be sold. However, the individual investments that will be sold have not yet been determined. Because it is not probable that any individual investment will be sold, the fair value of each individual investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in partners' capital. Once it has been determined which investments will be sold and whether those investments will be sold individually or in a group, the investments will be sold in an auction process. The investee fund's management is required to approve of the buyer before the sale of the investments can be completed.
- (2) Global opportunities hedge funds. This type includes investments in 5 hedge funds that hold approximately 80 percent of the funds' investments in non-U.S. common stocks in the healthcare, energy, information technology, utilities, and telecommunications sectors and approximately 20 percent of the funds' investments in diversified currencies. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments.

#### NOTE 4: PROPERTY TAXES

#### Real Estate Property Taxes

Real estate property taxes for the calendar year are levied on March 1 of each year. Any unpaid real estate taxes attach as an enforceable lien on property as of January 1 of the following year. Taxes are levied on March 1 and payable with a 2% discount to April 30, with no discount or penalty to June 30 and with a 10% penalty thereafter. The County bills these taxes which are collected by the County Treasurer.

The County is permitted by the County Code of the Commonwealth of Pennsylvania to levy real estate taxes up to 25 mills on every dollar of adjusted valuation for general County purposes exclusive of the requirements for the payment of interest and principal on bonded or funded debt. In 2020, the County had total millage of 8.309 mills on 100% of the assessed valuation, of which .603 mills were reserved for principal and interest on debt, .135 mills were reserved for special purposes, and 7.571 mills were for general County purposes.

## NOTE 4: PROPERTY TAXES (CONTINUED)

The County's 2020 real estate taxes are based on assessed values established by the County's Bureau of Assessments. Assessed values of real property are generally 100% of the base year value (2001) as determined by the Lawrence County Tax Assessment Office. The total 2020 real estate taxes levied was \$300,515,109 based on a total County assessed valuation of \$3,672,539,910. Based on the 2020 levy of 8.309 mills, a property owner would pay \$8.31 per \$1,000 of assessed valuation.

## NOTE 5: CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020 was as follows:

GOVERNMENTAL ACTIVITIES	Beginning Balance		Increases		Decreases		Ending Balance	
Capital Assets, Not Being Depreciated: Land Construction in Progress	\$	546,459 810,316	\$	- 148,874	\$	-	\$	546,459 959,190
Total Capital Assets, Not Being Depreciated		1,356,775		148,874		-		1,505,649
Capital Assets, Being Depreciated:								
Buildings and Improvements		37,135,355		-		-		37,135,355
Equipment and Vehicles		15,211,555		211,079		-		15,422,634
Infrastructure		31,993,006		-		-		31,993,006
Total Capital Assets, Being Depreciated		84,339,916		211,079		-		84,550,995
Less Accumulated Depreciation For:								
Buildings and Improvements		(18,972,287)		(934,116)		-		(19,906,403)
Equipment and Vehicles		(7,089,038)		(1,238,679)		-		(8,327,717)
Infrastructure		(11,058,867)		(625,300)		-		(11,684,167)
Total Accumulated Depreciation		(37,120,192)		(2,798,095)		-		(39,918,287)
Total Capital Assets, Being Depreciated, Net		47,219,724		(2,587,016)		-		44,632,708
Governmental Activities Capital Assets, Net	\$	48,576,499	\$	(2,438,142)	\$	-	\$	46,138,357

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General Government - Administrative	\$ 330,435
General Government - Judicial	60,155
Public Safety	1,695,327
Public Works	629,065
Human Services	12,153
Culture and Recreation	33,841
Conservation and Development	 37,119
Total Depreciation Expense - Governmental Activities	\$ 2,798,095

## NOTE 6: EMPLOYEE RETIREMENT TRUST FUND

The Lawrence County Employee's Retirement Plan (the "Plan") is a single-employer defined benefit pension plan that covers all full time employees of the County. The plan provides retirement, disability and death benefits to plan members and their beneficiaries. The Plan is part of the County's financial reporting entity and is included in the County's financial statements as a Pension Trust Fund.

### Summary of Significant Accounting Policies

Method used to value investments. Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Real estate assets are reported at fair value utilizing an income approach to valuation. An independent appraisal should be obtained once every year to determine the fair market value of the real estate assets.

### Description of Plan

*Plan Administration.* The Retirement Board administers the Lawrence County Employees Pension Plan. The Plan is governed by the 1971 County Pension Law, Act 96, of the General Assembly of the Commonwealth of Pennsylvania, as amended (the "Act"). Benefit and contribution provisions of the Plan are established and can be amended as provided by the Act. Cost of living adjustments are provided at the discretion of the County Retirement Board.

Management of the Plan is vested in the Board, which consists of five members - three elected County Commissioners, the County Controller and the County Treasurer.

*Plan membership.* For the 2020 measurement period, pension plan membership consisted of the following:

Inactive plan members or beneficiaries	328
currently receiving benefits	
Inactive plan members entitled to but not yet	51
receiving benefits	
Active plan members	<u>379</u>
•	758

Benefits provided. Lawrence County Employees Pension Plan provides retirement, disability, and death benefits. Retirement benefits for plan members are calculated as a percent of the member's highest 3-year average salary times the member's years of service depending on class basis. Plan members with 20 years of service are eligible to retire at age 55. Plan members that have attained age 60 are eligible to retire. All plan members are eligible for disability benefits after 5 years of service if disabled while in service and unable to continue as a county employee. Disability retirement benefits are equal to 25% of highest average salary at time of retirement. Death benefits for a member who dies with 10 years of service prior to retirement is the total present value of member's retirement paid in a lump sum. A plan member who leaves County service with less than 5 years of service may withdraw his or her contributions, plus any accumulated interest.

*Contributions.* The Retirement Board establishes contribution rates based on an actuarially determined contribution recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. For the year ended December 31, 2020, the minimum required active member contribution rate was 8 percent of annual pay and the County's average contribution rate was 3.38% of annual payroll. Employees may contribute up to an additional 10% of gross pay, at their option. Per Act 96 of 1971, as amended, the

### NOTE 6: EMPLOYEE RETIREMENT TRUST FUND (CONTINUED)

contribution requirements of the Plan members and the County may be amended by the General Assembly of the Commonwealth of Pennsylvania. Interest is credited each year in an amount allowed by the County Retirement Board to each member's account.

Administrative costs of the Plan may be financed through investment earnings. The Act makes no provision for termination of the Plan. The County does not issue a separate financial report for the Plan.

#### Legally Required Reserves

At December 31, 2020, the County has a balance of 24,332,055 in the Members' Annuity Reserve Account. This account is the total of the contributions deducted from the salaries of the active and terminated vested members of the retirement system and the IRC 414(h)(2) pickup contributions together with the interest additions as of December 31, 2020. Since these accumulations represent the present value as of December 31, 2020 of future benefits, the reserve balance and liability are identical.

The County has a balance of \$17,609,471 in the County Annuity Reserve Account as of December 31, 2020. This balance and the amounts expected to be credited in the future, plus investment earnings, represent the reserves set aside for the payment of the County's share of the retirement allowances and this reserve is fully funded.

This is the account out of which regular interest is credited to the member's annuity and retired members' reserve account, administrative expenses may be paid and the pension obligations of the county are funded.

When a County annuity is scheduled to commence for a particular member, sufficient monies are transferred from the County annuity reserve account to the retired members' reserve account to provide for such County annuities actually entered into.

The Retired Members' Reserve Account is the account out of which monthly retirement allowances, including cost-of-living adjustments and death benefits are paid. The balance in this account was \$51,286,096 as of December 31, 2020. The corresponding liability for those annuitants on the roll is identical.

#### Plan Reporting

#### Net Pension Liability of the County

The total pension liability was based on an actuarial valuation dated January 1, 2020 and update procedures were used to rollforward the total pension liability to the December 31, 2020 measurement date. The components of the net pension liability of the County for the 2020 measurement period were as follows:

Total Pension Liability	\$ 84,667,803
Plan Fiduciary Net Position	93,227,622
Net Pension Liability (Asset)	\$ (8,559,819)
Plan fiduciary net position	
as a percentage of	
the total pension liability	110.11%

## NOTE 6: EMPLOYEE RETIREMENT TRUST FUND (CONTINUED)

Changes in the County's net pension liability for the plan for the year ended December 31, 2020 were as follows:

	Increase (Decrease)					
	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		N	let Pension Liability (a) - (b)
Balances at 12/31/19	\$	78,265,985	\$	87,024,875	\$	(8,758,890)
Service Cost Interest Cost Changes of Benefit Terms Differences Between Actual and Expected Experience		1,832,888 5,706,586 - 21,300				1,832,888 5,706,586 - 21,300
Changes of Assumptions		3,878,715		-		3,878,715
Contributions - Employer Contributions - Member Net Investment Income Benefit Payments, including		-		586,051 1,869,557 8,743,182		(586,051) (1,869,557) (8,743,182)
Refunds of Member Contributions Administrative Expense Other Changes		(5,037,671) - -		(5,037,671) (139,629) 181,257		- 139,629 (181,257)
Net Changes		6,401,818		6,202,747		199,071
Balances at 12/31/20	\$	84,667,803	\$	93,227,622	\$	(8,559,819)

## Deferred Outflows of Resources

The total pension expense recognized in 2020 for the plan was \$(1,146,271). At December 31, 2020, the County reported deferred outflows and inflows of resources related to the pension plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference Between Expected and Actual Experience Changes in Assumptions	\$	233,674	\$	245,783 5,658,887
Net Difference Between Projected an Actual Earnings on Pension Plan Investments	nd	3,016,778		-
Total	\$	3,250,452	\$	5,904,670

## NOTE 6: EMPLOYEE RETIREMENT TRUST FUND (CONTINUED)

The deferred outflows of resources will be recognized in pension expense as follows:

Year Ended	Go	Governmental				
December 31:		<u>Activities</u>				
2021	\$	(1,303,564)				
2022		161,127				
2023		(1,396,098)				
2024		(115,683)				
Total	\$	(2,654,218)				

The schedule of changes in the net pension liability and related ratios, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about the plan.

### Plan Actuarial Methods and Assumptions

Actuarial assumptions. The total pension liability was determined by an actuarial valuation for the 2020 measurement period, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent				
Salary increases	3.5 percent, average, including inflation				
Investment rate of return	7.0 percent, net of pension plan investment				
	expense, including inflation				

Mortality rates were based on the PubG-2010 Mortality Table for males and females with generational mortality improvement using MP19.

The actuarial assumptions used in the valuation for the 2020 measurement period were based on past experience under the plan and reasonable future expectations which represent our best estimate of anticipated experience under the plan. An actuarial experience study was performed during 2016; however, no modifications to assumptions were made as a result.

Under the Act, cost-of-living adjustments to each member's retirement allowance shall be reviewed at least once every three years subsequent to the member's retirement date. The adjustment, should the Plan elect to give one, is a percentage of the change in the Consumer Price Index. The Plan did not include an assumption for projected ad hoc postemployment benefit changes as they are not considered to be substantively automatic.

*Investment policy.* The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board by a majority vote of its members. It is the policy of the Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

## NOTE 6: EMPLOYEE RETIREMENT TRUST FUND (CONTINUED)

The following was the Board's asset allocation policy for the 2020 measurement period:

Asset Class	Target Allocation
Domestic equity	49%
International equity	18%
Fixed income	24.5%
Real Estate/Alternative	8%
Cash	0.5%
Total	<u>100%</u>

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation for the 2020 measurement period (see the discussion of the pension plan's investment policy) are summarized in the following table:

	Long-Term Expected
Asset Class	Real Rate of Return
Democratic equite	
Domestic equity	5.4-6.4%
International equity	5.5-6.5
Fixed income	1.3-3.3
Real Estate/Alternative	4.5-5.5
Cash	0.0-1.0

*Discount rate.* The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the actuarially determined contribution rates in accordance with the County's recently adopted funding policy. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.0 percent, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	<u>(6.0%)</u>	<u>Rate (7.0%)</u>	<u>(8.0%)</u>
County's net			
pension liability	\$1,399,166	\$(8,559,819)	\$(15,360,534)

*Rate of return.* For the 2020 measurement period, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.70 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# NOTE 7: LONG-TERM OBLIGATIONS

					Amounts
	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Governmental Activities:					
Bonds and Notes Payable:					
General Obligation Bonds	\$ 8,925,000	\$-	\$ (270,000)	\$ 8,655,000	\$ 280,000
General Obligation Notes	24,742,500	-	(1,390,000)	23,352,500	1,425,000
Total Bonds and Notes Payable	33,667,500	-	(1,660,000)	32,007,500	1,705,000
	L	ess amounts due	within one year	(1,705,000)	
				30,302,500	_
Other Liabilities:			-		•
Capital Lease Obligations	13,139	-	(13,139)	-	-
Compensated Absences	795,057	-	(76,125)	718,932	-
Total Other Liabilities	808,196	-	(89,264)	718,932	-
Covernmental Activities					
Governmental Activities Long-Term Liabilities	\$ 34,475,696	\$-	\$ (1,749,264)	\$ 32,726,432	\$ 1,705,000

A summary of changes in long-term debt obligations for 2020 is as follows:

An analysis of debt service requirements to maturity on these obligations follows (with the exception of capital leases and compensated absences liability):

		Principal		Interest	Tota	al Debt Service
Governmental Activities	<u>R</u> e	<u>equirements</u>	<u>R</u>	<u>equirements</u>	<u>R</u>	<u>equirements</u>
Year Ended December 31:						
2021	\$	1,705,000	\$	1,140,167	\$	2,845,167
2022		1,745,000		1,090,621		2,835,621
2023		1,795,000		1,037,170		2,832,170
2024		1,850,000		965,301		2,815,301
2025		1,920,000		890,999		2,810,999
2026-2030		10,107,500		3,465,131		13,572,631
2031-2035		9,620,000		1,582,956		11,202,956
2036-2040		2,650,000		512,670		3,162,670
2041		615,000		27,830		642,830
Total	\$	32,007,500	<u>\$</u>	10,712,845	\$	42,720,345

#### LONG-TERM OBLIGATIONS (CONTINUED) NOTE 7:

Pertinent information regarding long-term debt obligations outstanding is presented below:

<u>Governmental</u> Activities					
		Amount of		Balan	ce Outstanding
Issuance	0	riginal Issue	Purpose	Dece	mber 31, 2020
Refunding Series B of 2013	\$	3,545,000	General Obligation Note with a 2.5% interest rate through 2022 used to refund Series A of 2003 and to pay the costs of issuance.	\$	2,375,000
Refunding Series A of 2014	\$	18,790,000	General Obligation Note with a variable interest rate ranging from 3.0 to 5.0% maturing in 2034 used to fund a radio communications infrastructure system, emergency operations center and to pay the costs of issuance.	¢	18 700 000
Refunding Series B of 2014	\$	1,395,000	General Obligation Note with a variable interest rate ranging from 1.0 to 3.0% maturing in 2023 used to refund a portion of series 2009 and pay the costs of issuance. The new notes were used to refund a portion of the Series 2009 Bonds. The refunding resulted in a difference between the cash flow required to service the old debt and that required to services the new debt of (\$262,713). The refunding also resulted in an economic loss (difference between the present value of the debt service payments on the old and new debt) of (\$56,615).	\$	18,790,000
General Obligation Series of 2016	\$	9,755,000	General Obligation Bond with a variable interest rate ranging from 1.2% to 4.6%. The bond was used to help fund the Employee Retirement Fund.	\$	8,655,000
General Obligation Series of 2018	\$	1,500,000	General Obligation Note with a fixed interest rate of 3.05%. The bond was used to help fund various capital projects throughout the County.	\$	1,087,500
Total Long Term	Obli	gations		\$	32,007,500

32,007,500

## NOTE 8: INTERFUND RECEIVABLES AND PAYABLES

Certain funds have paid the expenditures of the other funds and the amounts have not been repaid at year end, resulting in interfund balances. Interfund receivable and payable balances of each major fund as of December 31, 2020, are as follows:

	D	ue From		Due to
	Ot	ner Funds	Ot	her Funds
General Fund	\$	28,190	\$	668,626
Domestic Relations Fund		141,000		147,993
Liquid Fuels Fund		983		-
Mental Health/Developmental Services		55,207		-
Children and Youth Services		612,451		103
Other Governmental Funds		46,689		67,798
Total Interfund Balances	\$	884,520	\$	884,520

The outstanding balances between the funds result mainly from the time lag between the dates that (1) interfund goods and services are provided, (2) reimbursable expenditures occur, and (3) payments between funds are made.

## NOTE 9: INTERFUND OPERATING TRANSFERS

Interfund operating transfers are as follows:

	Transfers In	Transfers Out
Governmental Fund Types		
General Fund	\$ 3,044,752	\$ 4,565,957
Domestic Relations Fund	458,026	59,671
CARES Act Fund	-	2,756,991
Mental Health/Developmental Services	310,899	37,919
Children and Youth Services	3,049,823	122,784
Other Governmental Funds	747,210	67,388
Total Interfund Transfers	\$ 7,610,710	\$ 7,610,710

Certain funds are required to fund a portion or all of the expenses of other funds or cover deficits in those funds. The County records operating transfers to account for these transactions.

### NOTE 10: LITIGATION

The County is involved in various claims and legal actions arising in the ordinary course of business. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the County's financial statements.

## NOTE 11: RISKS AND UNCERTANTIES

As the effects of the Coronavirus pandemic continue to evolve and are dependent upon future developments, the impact of the Coronavirus on the County's operations and financial results are uncertain at this time.

### NOTE 12: FUND BALANCES

Under GASB 54, fund balances are recorded as non-spendable, restricted, committed, assigned, and unassigned. The following restrictions are included in the fund financial statements:

General Fund	Non-spendable: These amounts are prepaid expenses	\$ 93,236
	Restricted Funds: These funds are restricted for the Coroner under Act 122	34,755
	Assigned Funds: These funds are to be used for future capital projects	1,443,562
Domestic Relations	Non-spendable: These amounts are prepaid expenses	1,531
	Restricted Funds: These funds are restricted for Child Support Enforcement	938,424
Liquid Fuels	Restricted Funds: These funds are restricted for Road and Bridges Improvement	3,061,218
Behavioral Health/ Developmental Services	Non-spendable: These amounts are prepaid expenses	2,089
Children and Youth Services	Non-spendable: These amounts are prepaid expenses	2,609
Nonmajor Governmental Fur	nds	
Special Revenue Funds	Non-spendable:	
	These amounts are prepaid expenses	75,246
	Restricted Funds:	
	These funds are restricted within the departments of General Government	364,319
	These funds are restricted within the Judicial System	625,767
	These funds are restricted within Public Safety programs	89,608
	These funds are restricted within Public Works programs	450,727
	These funds are restricted within Conservation and Development programs	72,556
	Total Special Revenue Funds	\$ 1,678,223

## NOTE 13: TAX ABATEMENTS

Tax Abatements are the result of agreements that are entered into by the County to forgo real estate tax revenues for the promise by an individual or entity to take specific action that contributes to economic development in the County. Currently, there are no tax abatements entered into by other governments that reduce the County's tax revenues. The County has one real estate tax abatement program: Local Economic Revitalization Tax Assistance (LERTA).

## NOTE 13: TAX ABATEMENTS (CONTINUED)

#### Local Economic Revitalization Tax Assistance (LERTA)

The LERTA program is a tool to encourage private investment and rehabilitation of deteriorated properties within Lawrence County. The LERTA program exists pursuant to the Commonwealth of Pennsylvania Local Economic Revitalization Tax Assistance Act 76 of 1977 (72 P.S. §4722, et seq.). Authorization of a LERTA can be driven by either a developer for a specific project or a municipality seeking to redevelop a deteriorated area or facilitate a new economic development project. The Lawrence County LERTA Program Guidelines created by Lawrence County Commissioners (LCC) provide an understanding of the County's policy and requirements for using LERTA. Evaluation requirements considered for a LERTA include economic and fiscal impact of the new development, demonstration of the need for LERTA, value added to local economy, private investment leverage, type and location of development. The LERTA Project Review Form is evaluated by LCC to determine eligibility under requirements set forth by the Commonwealth and County. LCC facilitates a meeting for community engagement in the Project. Prior to the County ordinance authorizing the LERTA exemption, the local municipal government must affix the boundaries of the deteriorated area during a public hearing. The determination of deteriorated areas takes into account criteria set forth in the Urban Redevelopment Law of Pennsylvania of May 24, 1945 (35 P.S. 1701, et seq.). LERTA allows for an exemption of real estate property tax for the assessed valuation of new construction or improvements to certain industrial, commercial or other business property in deteriorated areas. An exemption is provided on the assessment attributable to a portion of the actual cost of new construction or improvements. Each agreement has a proposed development, termination date and maximum tax exemption and/or yearly maximum tax exemptions. The LERTA exemption schedule is 5 years at 100% declining each year by 20%. The Lawrence County Office of Property Assessment (OPA) assesses the property to determine the valuation attributable to the actual costs of the improvements to the deteriorated property in conjunction with the project. The exemption is based off of the increase in assessment after the property has been completed and reassessed by the OPA. If the assessment of the improvement has not increased by more than \$100,000 the application for abatement will be null and void. There is no provision or conditions for recapturing. During 2020, nine (9) properties received an exemption from County's real estate property tax. The total County tax abated during 2020 was \$31,298 related to various projects throughout the County.

#### NOTE 14: RESTATEMENT

During the year ended December 31, 2020 the County adopted new accounting guidance by implementing the provisions of GASB Statement No. 84, Fiduciary Activities, which establishes criteria for identifying and reporting fiduciary activities. The implementation of this statement has resulted in changing the presentation of the financial statements by including accruals and ending net position to custodial funds that were not previously required. Beginning net position has been restated to reflect this change. Also, the Domestic Relations and Liquid Fuels Funds were determined to be major funds in 2020. This resulted in a restatement of the non-major funds fund balance.

	Custo	dial Funds	Total N	on-major Funds
Fund Balance/Net Position, January 1, 2020 as previously reported	\$	-	\$	5,651,653
Change in Accounting Principle - adoption of GASB Statement No. 84 Custodial Funds		677,701		-
Subtract Fund Balance of the Domestic Relations and Liquid Fuels Fund which were previously reported as non-major				(3,615,765)
Fund Balance/Net Position, January 1, 2020 as restated	\$	677,701	\$	2,035,888

REQUIRED

SUPPLEMENTAL

INFORMATION

#### County of Lawrence Schedule of Changes in the Net Pension Liability and Related Ratios

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Total pension liability							
Service cost	\$ 2,089,847	\$ 2,159,545	\$ 2,306,848	\$ 2,437,330	\$ 2,151,930	\$ 2,179,897	\$ 1,832,888
Interest	4,179,415	4,384,861	4,325,556	4,794,118	5,049,107	5,265,536	5,706,586
Changes of benefit terms	-	-	-	71,769	342,450	-	-
Differences between expected and actual experience	(85,031)	(352,982)	(97,741)	715,684	(600,606)	198,927	21,300
Changes of assumptions	-	-	2,485,399	-	-	-	3,878,715
Benefit payments, including refunds of member contributions	 (3,043,490)	(3,390,622)	(3,049,795)	(3,558,194)	(4,304,216)	(4,369,081)	 (5,037,671)
Net change in total pension liability	3,140,741	2,800,802	5,970,267	4,460,707	2,638,665	3,275,279	6,401,818
Total pension liability - beginning	 55,979,524	59,120,265	61,921,067	67,891,334	72,352,041	74,990,706	 78,265,985
Total pension liability - ending (a)	\$ 59,120,265	\$ 61,921,067	\$ 67,891,334	\$ 72,352,041	\$ 74,990,706	\$ 78,265,985	\$ 84,667,803
Plan fiduciary net position Contributions - employer	\$ 1,026,903	\$ 1,072,536	\$ 10,699,205	\$ 817,771	\$ 946,207	\$ 483,454	\$ 586,051
Contributions - member	1,501,991	1,566,393	1,646,956	1,730,155	1,778,573	1,812,933	1,869,557
Net investment income	3,421,262	310,518	3,603,333	10,525,910	(2,576,952)	13,867,938	8,743,182
Benefit payments, including refunds of member contributions	(3,043,490)	(3,390,622)	(3,049,795)	(3,558,194)	(4,304,216)	(4,369,081)	(5,037,671)
Administrative expense	(118,077)	(145,898)	(145,139)	(177,837)	(139,915)	(128,945)	(139,629)
Other	 3,154	2,551	93,447	(247)	223,759	152,499	 181,257
Net change in plan fiduciary net position	2,791,743	(584,522)	12,848,007	9,337,558	(4,072,544)	11,818,798	6,202,747
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$ 54,885,835 57,677,578	\$ 57,677,578 57,093,056	\$ 57,093,056 69,941,063	\$ 69,941,063 79,278,621	\$ 79,278,621 75,206,077	\$ 75,206,077 87,024,875	\$ 87,024,875 93,227,622
County's net pension liability - ending (a) - (b)	\$ 1,442,687	\$ 4,828,011	\$ (2,049,729)	\$ (6,926,580)	\$ (215,371)	\$ (8,758,890)	\$ (8,559,819)
Plan fiduciary net position as a percentage of the total pension liability	97.56%	92.20%	103.02%	109.57%	100.29%	111.19%	110.11%
Covered payroll	\$ 14,556,225	\$ 15,166,225	\$ 15,472,166	\$ 16,503,662	\$ 16,791,227	\$ 16,962,667	\$ 17,355,556
County's net pension liability as a percentage of covered payroll	9.91%	31.83%	-13.25%	-41.97%	-1.28%	-51.64%	-49.32%

This schedule is present to illustrate the requirement to information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available is shown.

#### County of Lawrence Contributions - Last 10 Years

	<u>2020</u>		<u>2019</u>	<u>201</u>	<u>8</u>	<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>	<u>2013</u>	<u>2012</u>		<u>2011</u>	<u>20</u>	<u>010</u>
Actuarially determined contribution	\$ 586,05	1\$	966,907	\$ 94	6,207	\$ 817,	71	\$ 1,080,912	\$	1,012,536	\$	966,903	\$ 1,219,440	\$ 1,378,486	\$	1,294,603 \$	1,1	115,930
Contributions in relation to the actuarially determined contribution	586,05	1	483,454	94	6,207	817,7	71	10,699,205		1,072,536		1,026,903	 1,279,440	 1,438,486		1,354,603	1,2	250,000
Contribution defiency (excess)	\$ -	\$	483,453	\$	-	\$		\$ (9,618,293)	\$	(60,000)	\$	(60,000)	\$ (60,000)	\$ (60,000)	\$	(60,000) \$	(1	134,070)
Covered payroll	\$ 17,355,55	6\$	16,962,667	\$ 16,79	1,227	\$16,503,6	62	\$ 15,472,166	\$	15,166,225	\$	14,556,225	\$ 14,556,225	\$ 14,322,852	\$1	3,938,183 \$	13,6	613,069
Contributions as a percentage of covered payroll	3.38	%	2.85%		5.64%	4.9	96%	69.15%		6.93%		7.05%	8.79%	10.04%		9.72%		9.18%
Notes to Schedule																		
Valuation date	January 1, 202	0																
Actuarially determined contribution rates are calculated which contributions are reported.	as of January 1	one ye	ar prior to the	end of the	fiscal	year in												
Methods and assumptions used to determine contribution	on rates:																	
Actuarial cost method	Entry age																	
Amortization method	Level dollar																	
Remaining amortization period	22 years																	
Asset valuation method	Market value a	djusted	for unrecogr	ized gains	and los	ses from p	ior ye	ears										
Inflation	3.0%																	
Salary increases	3.5% average	includir	ng inflation															
Investment rate of return	7.0%, net of p	nsion p	lan investme	nt expense	, includ	ing inflatior												
Retirement age	Age 60 or 55 v	ith 20 y	ears' service															
Mortality	PubG-2010 M	rtality T	able for male	es and fem	ales wit	th generatio	nal m	nortality improve	emei	nt using MP1	9							

#### County of Lawrence Schedule of Investment Returns Last 10 Fiscal Years

	2014	2015	2016	2017	2018	2019	2020
Annual money-weighted rate of return, net of investment expense	6.75%	1.00%	7.00%	15.40%	-3.55%	20.01%	10.70%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, pension plans should present information for those years for which information is available.

## COUNTY OF LAWRENCE, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgetec	l Amou	unts	Actual	Variance with Final Budget				
		Original		Final	 Amounts	Posi	tive (Negative)			
Revenues										
Taxes, Real estate	\$	28,038,412	\$	28,038,412	\$ 28,003,730	\$	(34,682)			
Intergovernmental grants		2,359,261		2,406,477	1,834,733		(571,744)			
Charges for services		3,895,519		3,895,519	3,588,938		(306,581)			
Interest income		86,720		86,720	35,465		(51,255)			
Other revenue		348,713		348,713	194,906		(153,807)			
Total Revenues		34,728,625		34,775,841	 33,657,772		(1,118,069)			
Expenditures										
Current operating:										
General government	\$	7,418,137	\$	10,279,944	7,361,303		2,918,641			
Judicial		10,838,240		10,658,303	9,407,537		1,250,766			
Public safety		8,989,153		9,037,394	8,774,742		262,652			
Culture and recreation		277,400		299,542	249,214		50,328			
Conservation and development		1,869,698		1,953,514	1,703,815		249,699			
Miscellaneous		130,000		742,026	25,986		716,040			
Debt service	_	60,000		60,000	 40,538		19,462			
Total Expenditures		29,582,628		33,030,723	 27,563,135		5,467,588			
Excess (deficiency) of revenues										
over expenditures		5,145,997		1,745,118	 6,094,637		4,349,519			
Other financing sources (uses)										
Transfers in		459,528		2,795,189	3,044,752		249,563			
Transfers out		(5,605,525)		(4,891,576)	 (4,565,957)		325,619			
Total other financing										
sources (uses)		(5,145,997)		(2,096,387)	 (1,521,205)		575,182			
Excess of Revenues and Other										
Financing Sources Over (Under)										
Expenditures and Other Financing Uses	\$	-	\$	(351,269)	\$ 4,573,432	\$	4,924,701			

## COUNTY OF LAWRENCE, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULE - BEHAVIORAL HEALTH/DEVELOPMENTAL SERVICES FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted Am	nounts	Actual	nce with Budget
	 Original	Final	Amounts	(Negative)
Revenues				
Intergovernmental grants	\$ 6,231,941 \$	6,603,639	\$ 6,439,875	\$ (163,764)
Interest income	20,000	20,000	4,631	(15,369)
Other revenue	800,000	800,000	519,407	(280,593)
Total Revenues	 7,051,941	7,423,639	6,963,913	(459,726)
Expenditures				
Current operating:				
Human services	7,460,533	7,871,065	7,236,893	634,172
Total Expenditures	 7,460,533	7,871,065	7,236,893	634,172
Excess (deficiency) of revenues				
over expenditures	 (408,592)	(447,426)	(272,980)	174,446
Other financing sources (uses)				
Transfers in	467,000	467,000	310,899	(156,101)
Transfers out	 (58,408)	(58,408)	(37,919)	20,489
Total other financing				
sources (uses)	 408,592	408,592	272,980	(135,612)
Excess of Revenues and Other				
Financing Sources Over (Under)				
Expenditures and Other Financing Uses	\$ - \$	(38,834)	\$ -	\$ 38,834

# COUNTY OF LAWRENCE, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULE - CHILDREN & YOUTH SERVICES FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	d Amou	ints		Actual		ariance with inal Budget
		Original		Final		Amounts	Posi	tive (Negative)
Revenues								
Intergovernmental grants	\$	10,283,307	\$	10,283,307	\$	8,048,469	\$	(2,234,838)
Interest income	Ŷ		÷		Ŧ	2,046	Ŷ	2,046
Other revenue		195,359		196,359		231,000		34,641
Total Revenues		10,478,666		10,479,666		8,281,515		(2,198,151)
Expenditures								
Current operating:								
Human services		12,576,201		14,333,991		11,208,554		3,125,437
Total Expenditures		12,576,201		14,333,991		11,208,554		3,125,437
Excess (deficiency) of revenues								
over expenditures		(2,097,535)		(3,854,325)		(2,927,039)		927,286
Other financing sources (uses)								
Transfers in		2,289,257		2,289,257		3,049,823		760,566
Transfers out		(191,722)		(191,722)		(122,784)		68,938
Total other financing								
sources (uses)		2,097,535		2,097,535		2,927,039		829,504
Excess of Revenues and Other								
Financing Sources Over (Under)								
Expenditures and Other Financing Uses	\$	-	\$	(1,756,790)	\$	-	\$	1,756,790

## COUNTY OF LAWRENCE, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULE LIQUID FUELS FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgetec	l Amou	nts	Actual		ariance with inal Budget
		Original		Final	 Amounts	Posit	tive (Negative)
Revenues							
Intergovernmental grants	\$	696,000	\$	696,000	\$ 580,694	\$	(115,306)
Interest income	_	15,000		15,000	 12,919		(2,081)
Total Revenues		711,000		711,000	 593,613		(117,387)
Expenditures							
Current operating:							
Public works		711,000		711,000	 242,711		468,289
Total Expenditures		711,000		711,000	 242,711		468,289
Excess (deficiency) of revenues							
over expenditures		_			 350,902		350,902
Excess of Revenues and Other Financing Sources Over (Under)							
Expenditures and Other Financing Uses	\$	-	\$	-	\$ 350,902	\$	350,902

## COUNTY OF LAWRENCE, PENNSYLVANIA BUDGETARY COMPARISON SCHEDULE DOMESTIC RELATIONS FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted	Amou	unts	Actual		Variance with Final Budget
	 Original		Final	 Amounts	Po	ositive (Negative)
Revenues						
Intergovernmental grants	\$ 1,280,167	\$	1,280,167	\$ 1,095,627	\$	(184,540)
Charges for services	69,202		69,202	56,651		(12,551)
Interest income	7,600		7,600	2,711		(4,889)
Total Revenues	 1,356,969		1,356,969	 1,154,989		(201,980)
Expenditures						
Current operating:						
Judicial	1,817,773		1,817,773	1,518,838		298,935
Total Expenditures	 1,817,773		1,817,773	 1,518,838		298,935
Excess (deficiency) of revenues						
over expenditures	 (460,804)		(460,804)	 (363,849)		96,955
Other financing sources (uses)						
Transfers in	560,000		560,000	458,026		(101,974)
Transfers out	 (99,196)		(99,196)	 (59,671)		39,525
Total other financing						
sources (uses)	 460,804		460,804	 398,355		(62,449)
Excess of Revenues and Other						
Financing Sources Over (Under)						
Expenditures and Other Financing Uses	\$ 	\$		\$ 34,506	\$	34,506

OTHER

SUPPLEMENTAL

INFORMATION

## COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING BALANCE SHEET DECEMBER 31, 2020

Assets		t Service Fund		Capital Projects		Nonmajor cial Revenue Funds		al Nonmajor overnmental Funds
Cash and Cash Equivalents	\$	5,622	\$	138,978	\$	1,719,388	\$	1,863,988
Receivables:	Ψ	0,022	Ψ	100,010	Ψ	1,1 10,000	Ψ	1,000,000
Other Governmental Grants		-		-		395,270		395,270
Other Due from Other Funds		-		-		759,848 46,689		759,848 46,689
Prepaid expenses		-		-		40,089 75,246		75,246
Total Assets	\$	5,622	\$	138,978	\$	2,996,441	\$	3,141,041
Liabilities								
Accounts Payable	\$	-	\$	160,421	\$	515,698	\$	676,119
Cash Overdraft		-		-		236,153		236,153
Accrued Liabilities Due to other funds		- 5,622		-		21,321 62,176		21,321 67,798
Unearned Revenue		5,022		-		461,427		461,427
Total Liabilities		5,622		160,421		1,296,775		1,462,818
Fund Balance								
Fund Balance:								
Nonspendable		-		-		75,246		75,246
Restricted		-		-		1,624,420		1,624,420
Unassigned		-		(21,443)				(21,443)
Total Fund Balance		-		(21,443)		1,699,666		1,678,223
Total Liabilities and Fund Balance	\$	5,622	\$	138,978	\$	2,996,441	\$	3,141,041

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2020

	D(	ebt Service Fund	 Capital Projects	Nonmajor cial Revenue Funds	al Nonmajor vernmental Funds
Revenues					
Taxes	\$	2,165,916	\$ -	\$ 452,630	\$ 2,618,546
Intergovernmental Revenue		-	-	1,171,334	1,171,334
Charges for Services		-	-	2,727,648	2,727,648
Interest Income		-	1,278	7,226	8,504
Other Revenue		-	 -	 58,849	 58,849
Total Revenues		2,165,916	 1,278	 4,417,687	 6,584,881
Expenditures					
Current Operating:					
General Government		1,500	4,981	102,493	108,974
Judicial		-	-	97,312	97,312
Public Safety		-	-	2,774,333	2,774,333
Public Works		-	-	171,697	171,697
Human Services		-	-	32,078	32,078
Culture and Recreation		-	-	452,630	452,630
Conservation and development		-	-	887,319	887,319
Debt Service		4 000 000			4 000 000
Principal		1,660,000	-	-	1,660,000
Interest		1,174,952	- 263,073	-	1,174,952 263,073
Capital Outlay		-		 -	 ,
Total Expenditures		2,836,452	 268,054	 4,517,862	 7,622,368
Excess (Deficiency) of Revenues					
over Expenditures		(670,536)	 (266,776)	 (100,175)	 (1,037,487)
Other Financing Sources (Uses)					
Transfers in		670,536	-	76,674	747,210
Transfers out		-	 -	 (67,388)	 (67,388)
Total other financing					
sources (uses)		670,536	 -	 9,286	 679,822
Net Change in Fund Balance		-	(266,776)	(90,889)	(357,665)
Fund Balance, Beginning of Year, As Restated (Note 13)		-	 245,333	 1,790,555	 2,035,888
Fund Balance, End of Year	\$	-	\$ (21,443)	\$ 1,699,666	\$ 1,678,223

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2020

Assets	bstance Abuse	Records Improvement	Au	Itomation	ctronic hitoring	Telep Reve	hone enue	J	PO	g Task orce	ster of Wills tomation	zard gation	Offender Supervision	D	emolition	Records nagement	ug Strike Back
Cash and Cash equivalents	\$ -	\$ 322,103	\$	23,629	\$ -	\$ 14	1,837	\$	875	\$ 392	\$ 34,928	\$ 445	\$ 172,985	\$	65,761	\$ 21,935	\$ 53,615
Receivables: Other Governmental Grants Other	1,052	1,670		1,072	-	2	2,551		-		280	-	-		-	- 1,700	-
Due from Other Funds Prepaid expenses	-	- - 175		-	-		-		-	-	-	-	-		6,795 - -	-	-
Total assets	\$ 1,052	\$ 323,948	\$	24,701	\$ -	\$ 17	7,388	\$	875	\$ 392	\$ 35,208	\$ 445	\$ 172,985	\$	72,556	\$ 23,635	\$ 53,615
Liabilities	 									 	 						
Accounts Payable Cash Overdraft	\$ 1,052	\$ 21,555 -	\$	-	\$ -	<b>\$</b> 1	1,966 -	\$	-	\$ -	\$ :	\$ -	\$ - -	\$	-	\$ -	\$ 53,214
Accrued Liabilities Due to other funds	-	-		-	-		:		-	:	-	-	-		-	-	-
Unearned Revenue Total Liabilities	 -	- 21,555		-	 -		-		-	 -	 -	 445 445			-	 -	 - 53,214
Fund Balance	 1,032	21,555			 		1,900		<u> </u>		 <u> </u>	 445			<u> </u>	 	 55,214
Fund Balance:																	
Nonspendable Restricted	 -	175 302,218		- 24,701	 -	15	- 5,422		- 875	 - 392	 - 35,208	 -	- 172,985		- 72,556	 - 23,635	 - 401
Total Fund Balance	 -	302,393		24,701	 -	15	5,422		875	 392	 35,208	 -	172,985		72,556	 23,635	 401
Total Liabilities and Fund Balance	\$ 1,052	\$ 323,948	\$	24,701	\$ -	\$ 17	7,388	\$	875	\$ 392	\$ 35,208	\$ 445	\$ 172,985	\$	72,556	\$ 23,635	\$ 53,615

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING BALANCE SHEET (CONTINUED) NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2020

	L	ibrary	Victim Witness	 DEA - TFO	Food rogram	Emergency Managemen Grants	nt N	larcellus Legacy	Act 13	 APO	 PHARE Grant	CDBG	 911	DA	Approval	Total
Assets																
Cash and Cash equivalents Receivables:	\$	15,557	\$ 42,555	\$ 2,090	\$ 1,868	\$ 41,922	\$	71,504	\$ 379,223	\$ 442,958	\$ 6,198	\$-	\$ 4	\$	4,004	\$1,719,388
Other Governmental Grants		-	22,564		944	32,791		-	-	-	-	330,646			-	395,270
Other		-	316	5,162	-	-		-	-	4,295	300,000	-	442,630		650	759,848
Due from Other Funds		11	46,590	-	-	-		-	-	-	-	-	88		-	46,689
Prepaid expenses		-		 -	 -	-		-		 9,826	 -		 65,245		-	75,246
Total Assets	\$	15,568	\$ 112,025	\$ 7,252	\$ 2,812	\$ 74,713	\$	71,504	\$ 379,223	\$ 457,079	\$ 306,198	\$ 330,646	\$ 507,967	\$	4,654	\$2,996,441
Liabilities																
Accounts Payable	\$	15.568	\$-	\$	\$ 944	<b>\$</b> -	\$	-	\$-	\$	\$ 300,000	\$ 78,907	\$ 42,492	\$		\$ 515,698
Cash Overdraft		-	-		-	· -		-	· -	-	-	236,153	-			236,153
Accrued Liabilities		-	11,593	-	-	124		-	-	-	-	-	9,604		-	21,321
Due to other funds		-	46,590	-	-	-		-	-	-	-	15,586	-		-	62,176
Unearned Revenue		-	53,842	 -	 1,868	74,589		-	-	 -	 6,198	-	 324,485		-	461,427
Total Liabilities		15,568	112,025	 -	 2,812	74,713		-		 -	 306,198	330,646	 376,581			1,296,775
Fund Balance																
Fund Balance: Nonspendable Restricted			-	 - 7,252	 -			- 71,504	379,223	 9,826 447,253	 -	-	 65,245 66,141		4,654	75,246 1,624,420
Total Fund Balance		-		 7,252	 -			71,504	379,223	 457,079	 -		 131,386		4,654	1,699,666
Total Liabilities and Fund Balance	\$	15,568	\$ 112,025	\$ 7,252	\$ 2,812	\$ 74,713	\$	71,504	\$ 379,223	\$ 457,079	\$ 306,198	\$ 330,646	\$ 507,967	\$	4,654	\$2,996,441

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2020

Revenues		ostance Ibuse		ecords rovement	Automation		Electronic Monitoring		Tele Rev	phone /enue		JPO		Drug Task Force		Register o Automa			zard gation	Offeno Supervi		Demolition	Records Management		Drug Strike Back
Taxes	¢		¢		¢ .		s -		¢		¢		¢			¢	_	¢		¢		¢ .	۹	\$	
Intergovernmental Revenue	ψ		φ	-	φ - -		φ - -		φ		φ	-	φ	-		φ	-	φ		ψ	-	φ - -	φ - -	φ	-
Charges for Services		20,719		19,008	16,87	79	-			13,977		1,241		-			-			116,	290	79,710	-		-
Interest Income		18		1,601		36	-			58		.,9			2		168		-		498	154	25		262
Other Revenue		-		28,500	-		-			-		-		-			4,100		-		-	-	23,610		-
Total Revenues		20,737		49,109	16,96	65	-			14,035		1,250			2		4,268		-	116,	788	79,864	23,635		262
Expenditures																									
Current Operating:																									
General Government		-		65,429	7,06	64	-			-		-		-			-		-		-	30,000	-		-
Judicial		-		-	-		-			-		2,358		-			-		-	10,	360	-	-		-
Public Safety		-		-	-		-			-		-		-			-		-		-	-	-		-
Public Works		-		-	-		-			-		-		-			-		-		-	-	-		
Human Services		20,737		-	-		-			8,939		-		-			-		-		-	-	-		
Culture and Recreation		-		-	-		-			-		-		-			-		-		-	-	-		-
Conservation and development				-			-					-		-			-		-			-	-		-
Total Expenditures		20,737		65,429	7,06	54				8,939		2,358			<u> </u>		-		-	10,	360	30,000			-
Excess (deficiency) of Revenues																									
over Expenditures		-		(16,320)	9,90	)1		<u> </u>		5,096		(1,108)			2		4,268		-	106,	428	49,864	23,635		262
Other Financing Sources (uses)																									
Transfers in		-		-	-		-			-		-		-			-		-		-	-	-		-
Transfers out		-		<u> </u>			-			<u> </u>		-		-			-		-			-			-
Total Other Financing																									
Sources (uses)		-		-		<u> </u>		<u> </u>		-					<u>.</u> .		-		-		-	-			-
Net Change in Fund Balance				(16,320)	9,90	01		-		5,096		(1,108)			2		4,268		-	106,	428	49,864	23,635		262
Fund Balance, Beginning of Year		<u> </u>		318,713	14,80	00		<u> </u>		10,326		1,983		39	0	;	30,940		-	66,	557	22,692			139
Fund Balance, End of Year	\$		\$	302,393	\$ 24,70	01	\$	-	\$	15,422	\$	875	\$	39	2	\$	35,208	\$	-	\$ 172,	985	\$ 72,556	\$ 23,635	\$	401

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (CONTINUED) NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

<b>N</b>	Library	Victim Services	DEA - TFO	Food Program	Emergency Management Grants	Marcellus Legacy	Act 13	APO	PHARE Grant	CDBG	911	DA Approval	Total
Revenues Taxes	\$ 452,630	s -	s -	s -	s -	s -	s -	s -	s -	\$ -	s -	s -	\$ 452,630
Intergovernmental Revenue	-	71,234	· .	2,402	17,051	72,802	120,526	· .	300,000	587,319	· .	· .	1,171,334
Charges for Services	-	7,024	5,162	-	21,603	-	-	82,166	-	-	2,339,219	4,650	2,727,648
Interest Income	-	217	22	-	-	54	1,917	2,100	-	-	31	4	7,226
Other Revenue	-	-		-	2,534	-	-	-	-	-	105	-	58,849
Total Revenues	452,630	78,475	5,184	2,402	41,188	72,856	122,443	84,266	300,000	587,319	2,339,355	4,654	4,417,687
Expenditures													
Current Operating:													
General Government	-	-	-	-	-	-	-	-	-	-	-	-	102,493
Judicial	-	74,732	-	-	-	-	-	9,862	-	-	-	-	97,312
Public Safety	-	-	14,200	-	41,188	-	-	-	-	-	2,718,945	-	2,774,333
Public Works	-	-		-		25,500	146,197	-	-	-	-	-	171,697
Human Services	-	-		2,402		-	-	-	-	-	-	-	32,078
Culture and Recreation	452,630	-		-		-	-	-	-	-	-	-	452,630
Conservation and development	-	-	<u> </u>	-	<u> </u>	-	-	-	300,000	587,319	-		887,319
Total Expenditures	452,630	74,732	14,200	2,402	41,188	25,500	146,197	9,862	300,000	587,319	2,718,945		4,517,862
Excess (deficiency) of Revenues over Expenditures		3,743	(9,016)			47,356	(23,754)	74,404			(379,590)	4,654	(100,175)
Other Financing Sources (uses) Transfers in Transfers out	-	-		-	-				-	-	76,674	-	76,674
Transfers out	<u> </u>	(3,743)			<u> </u>	<u>-</u>					(63,645)		(67,388)
Total other Financing Sources (uses)		(3,743)									13,029		9,286
Net Change in Fund Balance	-	-	(9,016)	-	-	47,356	(23,754)	74,404	-	-	(366,561)	4,654	(90,889)
Fund Balance, Beginning of Year			16,268			24,148	402,977	382,675			497,947		1,790,555
Fund Balance, End of Year	\$ -	\$ -	\$ 7,252	\$-	\$ -	\$ 71,504	\$ 379,223	\$ 457,079	\$ -	\$ -	\$ 131,386	\$ 4,654	\$ 1,699,666

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2020

Assets		gisterial rt-53-1-01	gisterial t-53-3-01	gisterial rt-53-3-02	agisterial irt-53-3-04	ax Claim Escrow	Tax Claim oset/Judicial	Tr	easurer	othonotary rk of Courts	othonotary Drphans
	-										
Cash and Cash equivalents Accounts Receivable	\$	8,467 -	\$ 8,394 -	\$ 21,400	\$ 14,707 -	\$ 491,103 -	\$ 1,086,384	\$	2,977	\$ 124,935 -	\$ 347,954
Total assets	\$	8,467	\$ 8,394	\$ 21,400	\$ 14,707	\$ 491,103	\$ 1,086,384	\$	2,977	\$ 124,935	\$ 347,954
Liabilities	-										
Accounts Payable Due to Other Governments Due to Others	\$	- 8,467 -	\$ - 8,394 -	\$ - 21,400 -	\$ - 14,707 -	\$ - 491,103 -	\$ - 92,868 993,516	\$	2,977	\$ - 124,935 -	\$ - 28,340 -
Total Liabilities		8,467	 8,394	 21,400	 14,707	 491,103	 1,086,384		2,977	 124,935	 28,340
Net Position	-										
Restricted for Individuals, organizations and Other Governments		-	 <u> </u>	 -	 -	 -	 			 -	 319,614
Total Net Position		-	 -	 -	 -	 	 		-	 -	 319,614
Total Liabilities and Net Position	\$	8,467	\$ 8,394	\$ 21,400	\$ 14,707	\$ 491,103	\$ 1,086,384	\$	2,977	\$ 124,935	\$ 347,954

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED) CUSTODIAL FUNDS DECEMBER 31, 2020

	Commissary Account	Employee Welfare	Sheriff Account	Register and Recorder	Unpaid Restitution	Inmates Account	Total
Assets	_						
Cash and Cash equivalents Accounts Receivable	\$ 314,762 -	\$    7,886 	\$ 101,396 -	\$ 291,312 -	\$ 27,086 -	\$    254,742 	\$ 3,103,505 -
Total Assets	\$ 314,762	\$ 7,886	\$ 101,396	\$ 291,312	\$ 27,086	\$ 254,742	\$3,103,505
Liabilities	_						
Accounts Payable Due to Other Governments Due to Others	\$    2,148 _ 	\$ - - -	\$	\$- 286,780 4,532	\$ 27,086 - -	\$ - 	\$    29,234 1,103,282 1,255,767
Total Liabilities	2,148		26,288	291,312	\$ 27,086	\$ 254,742	2,388,283
Net Position	_						
Restricted for Individuals, organizations and Other Governments	312,614	7,886	75,108	-	_	-	715,222
	012,014	1,000	10,100				110,222
Total Net Positon	312,614	7,886	75,108				715,222
Total Liabilities and Net Position	\$ 314,762	\$ 7,886	\$ 101,396	\$ 291,312	\$ 27,086	\$ 254,742	\$ 3,103,505

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	isterial -53-1-01	agisterial irt-53-3-01	agisterial Irt-53-3-02	igisterial rt-53-3-04	ax Claim Escrow		Fax Claim set/Judicial	 Treasurer	othonotary rk of Courts		rothonotary Orphans
Additions:											
Property Tax Collected for Other Governments	\$ -	\$ -	\$ -	\$ -	\$ 860,056	\$	7,393,100	\$ -	\$ -	\$	-
Inheritance Tax Collected for Other Governments	-	-	-	-	-		-	-	-		-
Fees Collected for Other Governments	185,789	366,765	587,957	485,955	-		-	6,523,860	-		-
Inmate Account Collections	-	-	-	-	-		-	-	-		-
Collections for Support	-	-	-	-	-		-	-	-		-
Interest	-	-	-	-	4,372		5,616	-	-		-
Fees and Fines Collected - Other	 -	 -	 -	 -	 -	_	-	 	 1,083,942		712,557
Total Additons	 185,789	 366,765	 587,957	 485,955	 864,428		7,398,716	 6,523,860	 1,083,942		712,557
Deductions:											
Property Tax Collections to Other Governments	-	-	-	-	-		4,703,576	-	-		-
Inheritance Tax Collected to Other Governments	-	-	-	-	-		-	-	-		-
Fees Collected to Other Governments	185,789	366,765	587,957	485,955	-		-	6,523,860	-		-
Administrative Expense	-	-	-	-	-		397,609	-	-		-
Inmate Disbursements	-	-	-	-	-		-	-	-		-
Payments to Other Entities	-	-	-	-	864,428		2,297,531	-	1,083,942		712,557
Total Deductions	 185,789	 366,765	 587,957	 485,955	 864,428		7,398,716	 6,523,860	 1,083,942	_	712,557
Change in Net Position	-	-	-	-	-		-	-	-		-
Net Positon, Beginning of Year (As Restated, Note 14)	 	 	 -	 	 		<u> </u>	 <u> </u>	 		319,614
Net Position, End of Year	\$ -	\$ -	\$ -	\$ -	\$ 	\$		\$ 	\$ -	\$	319,614

#### COUNTY OF LAWRENCE, PENNSYLVANIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION (CONTINUED) CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	mmissary account	nployee /elfare	 Sheriff Account	Register and Recorder	npaid stitution	 Inmates Account	 Total
Additons:							
Property Tax Collected for Other Governments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,253,156
Inheritance Tax Collected for Other Governments	-	-	-	5,329,365	-	-	5,329,365
Fees Collected for Other Governments	-	-	-	-	-	-	8,150,326
Inmate Account Collections	176,055	-	-	-	-	391,973	568,028
Interest	1,392	36	-	-	27	-	11,443
Fees and Fines Collected - Other	-	945	719,634	-	-	-	2,517,078
Total Additions	 177,447	 981	 719,634	 5,329,365	 27	 391,973	 24,829,396
Deductions:							
Property Tax Collections to Other Governments	-	-	-	-	-	-	4,703,576
Inheritance Tax Collected to Other Governments	-	-	-	5,329,365	-	-	5,329,365
Fees Collected for Other Governments	-	-	-	-	-	-	8,150,326
Administrative Expense	-	-	151,925	-	27	-	549,561
Inmate Disbursements	140,732	-	· · ·	-	-	391,973	532,705
Payments to Other Entities	-	175	567,709	-	-	-	5,526,342
Total Deductions	 140,732	 175	 719,634	 5,329,365	 27	 391,973	 24,791,875
Change in Net Position	36,715	806	-	-	-	-	37,521
Net Positon, Beginning of Year (As Restated, Note 14)	 275,899	 7,080	 75,108	 <u> </u>	 	 -	 677,701
Net Position, End of Year	\$ 312,614	\$ 7,886	\$ 75,108	\$ -	\$ -	\$ -	\$ 715,222